

ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF: )  
 )  
 WATER QUALITY STANDARDS AND ) R08-09  
 EFFLUENT LIMITATIONS FOR THE ) (Rulemaking -  
 CHICAGO AREA WATERWAY SYSTEM ) water.)  
 AND THE LOWER DES PLAINES )  
 RIVER: PROPOSED AMENDMENTS )  
 TO 35 Ill. Adm. Code Parts )  
 301, 302, 303, and 304 )

TRANSCRIPT OF PROCEEDINGS had in the above-entitled cause before Hearing Officer Marie Tipsord, called by the Illinois Pollution Control Board, taken before MARGARET R. BEDDARD, a Notary Public within and for the County of Kane, State of Illinois, and a Certified Shorthand Reporter of said state, at Room N-505, 160 North LaSalle Street, Chicago, Illinois, on August 13, 2009, at 9:00 a.m.

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**STATE OF ILLINOIS**  
**Pollution Control Board**

1 PRESENT:

2 MS. MARIE TIPSORD, Hearing Officer  
MR. THOMAS JOHNSON, Member  
3 MR. ANAND RAO, Member  
MR. G. TANNER GIRARD, Member  
4 MR. GARY BLANKENSHIP, Member  
MR. SHUNDAR LIN, Member

5  
6 appeared on behalf of the Illinois Pollution  
Control Board;

7 ILLINOIS ENVIRONMENTAL PROTECTION AGENCY  
1021 North Grand Avenue East  
8 P.O. Box 19276  
Springfield, Illinois 62794  
9 BY: MS. DEBORAH WILLIAMS and  
MS. STEPHANIE DIERS

10  
11 appeared on behalf of the Illinois Environmental  
Protection Agency;

12 MAYER, BROWN, LLP  
71 South Wacker Drive  
13 Chicago, Illinois 60606  
BY: MR. THOMAS W. DIMOND

14  
15 appeared on behalf of the Stepan Company;

16 HUNTON & WILLIAMS, LLP  
1900 K Street, N.W.  
Washington, D.C. 20006  
17 BY: MS. SUSAN M. FRANZETTI

18 appeared on behalf of Midwest Generation.

19

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21 REPORTED BY MARGARET R. BEDDARD, CSR.

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I N D E X

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E X H I B I T S

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1 HEARING OFFICER TIPSORD: Good morning, everyone. My  
2 name is Marie Tipsord. I've been appointed by the Board to  
3 serve as hearing officer in this proceeding entitled Water  
4 Quality Standards and Effluent Limitations for the Chicago  
5 Area Waterway System and the Lower Des Plaines River:  
6 Proposed Amendments to 35 Ill. Adm. Code 301, 302, 303, and  
7 304. This is docket number RO8-09.

8 With me today to my immediate left is Acting Chairman  
9 G. Tanner Girard, presiding board member. To his immediate  
10 left is Board Member Gary Blankenship. To the far left is  
11 Board Member Shundar Lin. And Board Member Andrea Moore will  
12 be joining us. To my far right is Board Member Thomas  
13 Johnson. To my immediate right is Anand Rao from our  
14 technical staff.

15 Yes, this is day 31 of hearings. We are continuing  
16 to hear testimony from members of the public, and today the  
17 purpose of the hearing is to hear the testimony from several  
18 witnesses. Those witnesses are Robin Garibay and Dr. Carl  
19 Adams testifying on behalf of Stepan Company. We'll also  
20 hear from Robert Albert from Exxon Mobil. We will begin with  
21 Ms. Garibay and Dr. Adams and then go to Mr. Albert.

22 The testimony will be marked as an exhibit and  
23 entered as if read. After marking the pre-filed testimony as  
24 an exhibit, we will then proceed to questions for the

1     testifiers. We will begin -- and this is solely based on the  
2     number of the questions filed -- with the IEPA, followed by  
3     Midwest Generation, then Environmental Law and Policy Center,  
4     and then finally the Metropolitan Water Reclamation District  
5     of Greater Chicago.

6             Anyone may ask a follow-up question, and you need not  
7     wait until your turn to ask questions. I do ask that you  
8     raise your hand and wait for me to acknowledge you. After I  
9     have acknowledged you, please state your name and whom you  
10    represent before you begin your questions. Please speak one  
11    at a time. If you speak over each other, the court reporter  
12    will not be able to get your questions on the record.

13            Please note that any questions asked by a board  
14    member or staff are intended to help build a complete record  
15    for the Board's decision and not to express any preconceived  
16    notion or bias.

17            Also, for those of you who will be with us tomorrow,  
18    we are back across the street in Room 9031 instead of here at  
19    the Bilandic Building.

20            With that, Dr. Girard?

21            ACTING CHAIRMAN GIRARD: Good morning. Welcome to  
22    hearing day 31 in this rulemaking. We look forward to your  
23    testimony and questions today. Thanks.

24            HEARING OFFICER TIPSORD: Thank you.

1           With that, would you like to introduce your witnesses  
2 and we'll swear them in?

3           MR. DIMOND: Sure.

4           My name is Tom Dimond. I'm an attorney from Mayor,  
5 Brown representing Stepan Company. With me today are  
6 Ms. Robin Garibay and Dr. Carl Adams of Environ Corporation  
7 who will be the testifying witnesses. Also, Jennifer Simon  
8 is here with me from my firm. And Dan Muno of Stepan Company  
9 is here as well. Although, he is not testifying.

10           HEARING OFFICER TIPSORD: With that, could we have  
11 the witnesses sworn in?

12                               (WHEREUPON, the witnesses were duly  
13                               sworn.)

14           HEARING OFFICER TIPSORD: We'll start with their  
15 testimony. We'll mark that as a pre-filed exhibit.

16           Were you going to do that as one exhibit or two? It  
17 read as if it was one. I didn't know if you wanted to try  
18 and separate them out.

19           MR. DIMOND: The combined report is a single -- is for  
20 both of them jointly, and they will testify jointly. Some of  
21 the questions that were asked will be natural for Ms. Garibay  
22 to respond. Others it will be natural for Dr. Adams to  
23 respond. They will simply handle the questions as they come.

24           HEARING OFFICER TIPSORD: With that, then we'll mark

1 it as one exhibit.

2 (WHEREUPON, a discussion was had off  
3 the record.)

4 HEARING OFFICER TIPSORD: All right. If there's no  
5 objection, we will mark the pre-filed testimony of Robin  
6 Garibay and Dr. Carl Adams as Exhibit No. 318.

7 MS. WILLIAMS: I don't have an objection.

8 I would just like to clarify, for the record. It  
9 looks like what you've been handed is the report. There was  
10 a filing that was titled pre-filed testimony as well.

11 HEARING OFFICER TIPSORD: Right. You're correct.  
12 What I have been handed does not include the introductory  
13 remarks, which is marked as the pre-filed testimony, but  
14 rather what was filed as Exhibit A when it was pre-filed,  
15 which is -- the introductory remarks were -- I took to be  
16 introductory remarks and that Exhibit A was the actual  
17 testimony.

18 MR. DIMOND: That is correct. The pre-filing is just  
19 introductory remarks of counsel summarizing what's in the  
20 report. The report itself, Exhibit A, is the testimony.

21 HEARING OFFICER TIPSORD: And thank you for that  
22 clarification, Ms. Williams. That would have gotten  
23 confusing later on, I'm sure. Thank you.

24 No objection? Then it's marked as Exhibit 318.

1 (WHEREUPON, said document was marked  
2 Exhibit No. 318, for identification, as  
3 of 08/13/2009.)

4 HEARING OFFICER TIPSORD: Go ahead, Mr. Dimond. Then  
5 you have some other exhibits?

6 MR. DIMOND: Thank you, Madam Hearing Officer.

7 I have four other exhibits that I would like to enter  
8 initially, and I've provided copies of these to counsel for  
9 Illinois EPA. The first is titled Stepan Company's Response  
10 to Question Number 4 of Illinois EPA's Pre-Filed Questions  
11 for Stepan Company's Witnesses Carl Adams and Robin Garibay.  
12 That question asked for information that had been provided to  
13 Environ by Stepan. Rather than have them try to list out all  
14 the documents verbally, we simply prepared a list and propose  
15 to enter that as an exhibit in response to that question.

16 HEARING OFFICER TIPSORD: If there's no objection,  
17 we'll mark that as Exhibit 319.

18 Seeing none, it's Exhibit 319.

19 (WHEREUPON, said document was marked  
20 Exhibit No. 319, for identification, as  
21 of 08/13/2009.)

22 MR. DIMOND: The second exhibit that we would like to  
23 enter is a revised Figure 4 to the report of Ms. Garibay and  
24 Dr. Adams. They made some corrections to this in the format



1 of the data, and the units are all the same. Although, they  
2 look a little different. But this is simply a corrected  
3 table to their report. It's also partly in response to  
4 question 37 of Illinois EPA's questions.

5 HEARING OFFICER TIPSORD: If there is no objection,  
6 we'll mark that as Exhibit 320.

7 Seeing none, it's Exhibit 320.

8 (WHEREUPON, said document was marked  
9 Exhibit No. 320, for identification, as  
10 of 08/13/2009.)

11 MR. DIMOND: The next exhibit which is in response to  
12 one of the Illinois EPA questions -- I think it's --  
13 Illinois EPA question 14 asks for details of some of the cost  
14 evaluations. In response to that, we've provided 11 tables  
15 and four other documents that are cost quotations that are  
16 all presented as a group.

17 HEARING OFFICER TIPSORD: Just to back up, I don't  
18 know if I actually formally accepted Exhibit 320, but it's  
19 admitted.

20 We'll mark this group exhibit as Exhibit 321 if  
21 there's no objection.

22 Seeing none, we'll mark it as 321.

23

24

1 (WHEREUPON, said document was marked  
2 Exhibit No. 321, for identification, as  
3 of 08/13/2009.)

4 MR. DIMOND: And then the last exhibit is an article  
5 titled Comprehensive Temperature Model for Aerated Biological  
6 Systems written by Yerachmiel Argamon -- I'll spell that  
7 first name for you, Y-e-r-a-c-h-m-i-e-l -- and Carl E. Adams,  
8 Jr. It was published in Progressive Water Technology,  
9 Volume 9, pages 397 to 409, in 1977. This is an article that  
10 Dr. Adams authored and provided some of the basis for the  
11 calculations that he made in support of the pre-filed  
12 testimony.

13 HEARING OFFICER TIPSORD: If there's no objection,  
14 we'll mark that as Exhibit 322.

15 Seeing none, it's Exhibit 322.

16 (WHEREUPON, said document was marked  
17 Exhibit No. 322, for identification, as  
18 of 08/13/2009.)

19 MR. DIMOND: Thank you, Madam Hearing Officer.  
20 That's all we have this morning.

21 HEARING OFFICER TIPSORD: All right. With that, we  
22 will begin with the questions from the IEPA.

23

24



1 MS. DIERS: And I believe question 4 was answered  
2 with the exhibit that was presented just a few minutes ago,  
3 which was Exhibit 319?

4 DR. ADAMS: That's correct.

5 MS. DIERS: Question 5. What other information did  
6 you obtain based on your knowledge and experience in the  
7 wastewater field?

8 DR. ADAMS: The additional information consisted of  
9 ambient parameters that are used in temperature development,  
10 the experience with other industrial applications for  
11 disinfection and DO, and the vast amount of experience on  
12 temperature cooling, and it is not an approach that's used  
13 elsewhere.

14 MS. GARIBAY: And one of the temperature models we  
15 used was Exhibit 322. And we also solicited quotes from  
16 vendors, equipment manufactures, which are part of 321.

17 MS. DIERS: Question 6. Who did you consult with at  
18 the Millsdale plant to develop your findings?

19 MS. GARIBAY: The Stepan team that I mentioned  
20 earlier. Dan Munro and Bob Burke were our key suppliers of  
21 information and data at site visits.

22 MS. DIERS: And when did you visit the plant?

23 MS. GARIBAY: In July 2008.

24 MS. DIERS: So just one time?

1 MS. GARIBAY: Yes.

2 MS. DIERS: Question 8. When you say that you  
3 supervised and requested efforts from several individuals,  
4 are you referring to individuals who work at Environ?

5 MS. GARIBAY: Yes. The individuals that were the  
6 background for this testimony work for Environ and under our  
7 direct supervision.

8 MS. DIERS: And what is Environ?

9 MS. GARIBAY: Environ is a global consulting firm in  
10 environmental health and safety. It was founded in the mid  
11 1980s. In May of 2005, Environ acquired Advent Group, and  
12 Advent Group was started by Dr. Carl Adams and two other  
13 partners in 1985 specializing in industrial wastewater  
14 services. I joined Advent in 1987. We became Environ in  
15 May 2005.

16 MS. DIERS: Question 10. Dr. Adams, can you please  
17 explain your role in preparing this study?

18 DR. ADAMS: I basically served as technical director.  
19 As such, I was responsible for the technology, selection,  
20 evaluation, delineation, and supervising the cost analysis  
21 and operational design issues.

22 MS. DIERS: Question 11. Ms. Garibay, can you please  
23 explain your role in preparing this study?

24 MS. GARIBAY: My role was principal in charge of the

1 project, which was to make sure that we met our scope,  
2 objective, and deliverables. But from a technical aspect,  
3 taking the proposed rules, the rationale that was provided  
4 for the change to those rules, and projecting what a future  
5 MPS permit might look like with respect to limits and the  
6 requirements so that the engineers knew to what effluent  
7 quality they needed to engineer to.

8 MS. DIERS: 12. What was the time period for the 600  
9 results generated to monitor the quality of effluent  
10 discharged to the Lower Des Plaines River?

11 MS. GARIBAY: That -- The 600 results that we're  
12 referring to there, that's in their current permit. They  
13 already have a slew of parameters that they monitor for and  
14 report to the Agency. And over a year, excluding flow, that  
15 represents 600 results of analyzing their effluent quality.  
16 So it's for a year period under their current MPS permits.

17 MS. DIERS: What year?

18 MS. GARIBAY: In a year, yeah. Their permit doesn't  
19 have any compliance schedules or anything like that. It's  
20 the same set of conditions for each year of the permit.

21 MS. DIERS: I guess I'm asking, what year did you  
22 look at? I mean, specific year. 2006? '07? '08? '09? I  
23 guess I'm not understanding.

24 MS. DIERS: In the MPS permit, they're required to

1 monitor the sudden frequency for 62 specific chemicals. When  
2 you look at the frequency that they have to analyze for those  
3 chemicals over a year to assess the quality of their  
4 effluent, they generate 600 results. For the study itself  
5 and in looking at temperature and DO and fecal coliform, it's  
6 the period of time noted in the specifics. So I think for  
7 temperature, if you look at the graph, which I'll do now -- I  
8 can't do this off the top of my head -- it was looking at  
9 data from 2006 to basically June of 2008.

10 MS. DIERS: And where is that in the report? What  
11 page are you looking at?

12 HEARING OFFICER TIPSORD: She's looking at  
13 Exhibit 320.

14 MS. GARIBAY: Well, basically the graphs -- the date  
15 range on the graphs. On figure 2, it shows starting April 1,  
16 2006, and ending towards the end of June of 2008.

17 MS. DIERS: Question 13. How did you come up with  
18 the conditions on page 4 of your exhibit?

19 DR. ADAMS: I think you're referring to bulleted  
20 paragraphs, which basically are the lack of an adequate  
21 mixing zone approach and the prudent design of using a -- the  
22 inability to use a mixing zone so that, in our opinion, the  
23 temperature standards were applied to the end of pipe as we  
24 discharge and the fact that we use a three-degree design

1 factor in all our temperature calculations and approaches.  
2 And the mixing zone is based on the fact that the water  
3 coming to us is warmer than the period average is, so we're  
4 not going to get any advantage of mixing a flow augmentation  
5 or whatever with it. It's still too warm. And the second is  
6 we commonly use a three-degree safety factor to cover  
7 uncertainties in the design model, the design, and the  
8 operation of the temperature control device.

9 MS. DIERS: Does your analysis assume no reduction in  
10 heated effluent discharges from upstream sources?

11 DR. ADAMS: Yes.

12 MS. GARIBAY: Yes.

13 MS. DIERS: And why did you do that in your analysis?

14 MS. GARIBAY: Basically what we did is we took the  
15 I-55 temperatures that have been reported in the Midwest  
16 Generation reports and assigned that as the background  
17 concentration for Stepan. And we realize there is another  
18 discharger downstream between Stepan and the I-55 bridge.  
19 But, in addition, there is some aeration that will occur in  
20 that segment of the river. So we felt comfortable setting  
21 background temperatures for coming to Stepan and assigning  
22 that to I-55.

23 Then looking at that data, there were extended  
24 periods of time where the temperature in -- the temperature



1 at I-55 compared to the proposed period averages was greater.  
2 So there would be no ability to assimilate any more  
3 temperature from the Stepan discharge, so the temperature at  
4 the Stepan discharge would need to meet the period average.  
5 And then to account for the uncertainty that occurs in  
6 looking at the treatment technologies and modeling  
7 temperature and the way the facility operates, we took the  
8 period average with a safety factor -- or margin of safety of  
9 3 degrees Fahrenheit.

10 HEARING OFFICER TIPSORD: Excuse me. I'd kind of  
11 like to ask a follow-up, if I may. If you can't answer,  
12 that's fine. I'm just curious.

13 Let's assume that the background concentrations of  
14 the water met the proposed water quality standards. I assume  
15 there's still some warming with Stepan's process -- Stepan's  
16 process. Would that change much your analysis? It would?

17 MS. GARIBAY: Yeah. I mean, first of all, doing  
18 thermal modeling, you're taking the heat coming from Stepan's  
19 discharge, the existing heat load in the system, and then  
20 you're trying to model the temperature. Unfortunately, it's  
21 not a simple mass balance. You're not able to just say, "I'm  
22 going to take a degree here at this flow and a degree from  
23 Stepan and mix them together, and that's my temperature."  
24 Normally, when you have a large river system and a small

1 discharger, so Stepan's -- the available dilution between  
2 Stepan and the Lower Des Plaines at this point is about 1000  
3 to 1 when you're looking at volumetric dilution.

4 Unfortunately, that doesn't help us really be able to answer  
5 the question how much heat could we put in from Stepan  
6 assuming there is a similar capacity for temperature and  
7 still be below the period average. It's not a straight  
8 forward modeling exercise. And, no, we didn't go there.

9           Generally, we normally see smaller discharges. If  
10 there is some assimilated capacity for heat, they can  
11 normally discharge at the temperatures that the wastewater is  
12 at when you have biological treatment. Biologically treated  
13 wastewaters inherently are warm.

14           HEARING OFFICER TIPSORD: Thank you.

15           MS. WILLIAMS: So you used data from the I-55 bridge?

16           MS. GARIBAY: Uh-huh.

17           MS. WILLIAMS: Doesn't that data already include any  
18 impacts from Stepan's thermal discharges because it's  
19 downstream?

20           MS. GARIBAY: Yeah. Like I said, there is one MGD at  
21 Stepan's discharge for every thousand MGD of the Des Plaines  
22 River.

23           MS. DIERS: In your analysis, are you assuming that  
24 the upstream facilities will not meet the water quality

1 standards?

2 MS. GARIBAY: We were only working with the data we  
3 had in place.

4 MS. DIERS: In your analysis, would it make a  
5 difference if the upstream facilities were meeting the water  
6 quality standard?

7 MS. GARIBAY: Similar to my response there, yes, it  
8 would make a difference to the analysis. How much, what  
9 type, how much lower than the period averages, would the  
10 water need to be upstream of Stepan to accommodate the heat  
11 input from Stepan, we didn't conduct that analysis. That  
12 analysis can be done. There are thermal models for systems.  
13 They're certainly a challenge because they're not a simple  
14 mass balance. But it would make a difference.

15 MR. DIMOND: Could I ask a follow-up here?

16 Ms. Garibay, are there periods of time where the  
17 discharge from Stepan, over the period of time that you  
18 looked at it, has a temperature profile that exceeds the  
19 period averages that are being proposed by Illinois EPA in  
20 this proceeding?

21 MS. GARIBAY: Yes.

22 MR. DIMOND: So if the water quality immediately  
23 prior to the Stepan discharge was below the proposed water  
24 quality standard by a very small amount, Stepan's discharge,

1 being greater than the proposed standards, might have the  
2 ability to push the overall water quality above the  
3 standards; is that fair?

4 MS. GARIBAY: Yes. And particularly in the winter.

5 MR. DIMOND: Thank you.

6 MS. WILLIAMS: Can I ask a follow-up on this point  
7 here? I think I'm confused.

8 So if the water quality at Stepan's intake point was  
9 mean water quality standards, wouldn't Stepan be entitled to  
10 a mixing zone at the discharge point?

11 MS. GARIBAY: A couple of things. Stepan's intake is  
12 not out of the river. Stepan's intake is from ground water.

13 MS. WILLIAMS: Okay. Do you want me to rephrase the  
14 question then?

15 MS. GARIBAY: Yeah.

16 MS. WILLIAMS: If at the point of Stepan's discharge  
17 and just above that water quality standards would be met, is  
18 it correct that Stepan would be granted a mixing zone for  
19 thermal discharges?

20 MS. GARIBAY: I'm not a permit writer. I can't  
21 answer that question.

22 MS. WILLIAMS: Did your answer to Mr. Dimond's  
23 question assume there would be no mixing zone? Did you  
24 assume no mixing zone?

1 MS. GARIBAY: For his answer to his question?

2 MS. WILLIAMS: Yeah.

3 MS. GARIBAY: No. I assumed that there would be the  
4 ability to have some assimilation of the thermal included.  
5 Thermal mixing zones are -- Typically, in our arena, we think  
6 of mixing zones for constituents -- chemical constituents.  
7 Thermal mixing zones we normally think in terms of you're  
8 happy to assess the ability of the receiving water to  
9 assimilate the heat because it's not a simple mass balance.

10 MS. WILLIAMS: But you're saying that the one MGD --  
11 And I'm assuming sometimes it's less than that, correct?

12 MS. GARIBAY: The permit writer designed -- The  
13 permit writer average for calculating is 0.88. What we use  
14 for design is 1.1 MGD.

15 MS. WILLIAMS: And you're saying that that amount of  
16 discharge would cause a violation of the water quality  
17 standard if it was being met only marginally?

18 MS. GARIBAY: The delta between the period average  
19 and the discharge temperature of Stepan, particularly in the  
20 winter, depending on where someone is going to define where  
21 the period average has to be met could cause an exceedence of  
22 that period average.

23 MS. WILLIAMS: As an average or on a one-time basis?

24 MS. GARIBAY: Well, the one-time numbers are huge, so

1 the period average is really what drives you in compliance.

2 MS. WILLIAMS: So by how much do you think that  
3 Stepan would be able to --

4 MS. GARIBAY: I can't answer that question. As I  
5 said, thermal modeling is complex. It depends on two things.  
6 One is what other heat sources are coming in and how are you  
7 going to account for those, such as radiation, what heat is  
8 coming out, like, from re-aeration, and then, in addition,  
9 where you're going to define the point at which the  
10 temperature standard has to be met if it's going to be met  
11 in-stream. Is it ten feet from the discharge? Is it five  
12 feet from the discharge? So those are a bit too many  
13 variables to be able to provide an answer except to say it's  
14 possible because it's not impossible.

15 MS. WILLIAMS: That's the basis of your answer, that  
16 it's not impossible?

17 MS. GARIBAY: Exactly.

18 MS. WILLIAMS: Okay. That's fine.

19 MR. RAO: Just as a matter of clarification, the  
20 calculations that you have done is if Stepan is forced to  
21 comply at the discharge point?

22 MS. GARIBAY: Yes.

23 HEARING OFFICER TIPSORD: You need to identify  
24 yourself, for the record.

1 MR. ETTINGER: I'm Albert Ettinger, E-t-t-i-n-g-e-r.  
2 I used to work here from time to time. I represent a few  
3 environmental groups in this proceeding.

4 Have you done any analysis of what the upstream  
5 discharges of heat are and their potential impact on heat at  
6 the point of discharge?

7 MS. GARIBAY: No. We took the I-55 temperature data  
8 and assigned it as background.

9 MR. ETTINGER: So you haven't looked at what would  
10 happen to the I-55 temperatures if Midwest Generation were to  
11 comply with the proposed discharges it would have to comply  
12 with in order to meet the proposed standards?

13 MS. GARIBAY: No, we have not. Our scope was to take  
14 the current conditions and see how it -- Our charge was to  
15 look at the current conditions and to see how it would impact  
16 Stepan with the proposed changes.

17 MR. RAO: So if Stepan is allowed a mixing zone under  
18 these proposed regulations, some of these costs that we have  
19 talked about would no longer be applicable?

20 MS. GARIBAY: For temperature?

21 MR. RAO: Yeah.

22 MS. GARIBAY: The presumption being a lot of mixing  
23 zones to the point where you would be able to comply?

24 MR. RAO: Yes.

1 MS. GARIBAY: Yes.

2 MR. RAO: And at this time you have no idea, you  
3 know, how -- what would be the extent of that mixing zone?

4 MS. GARIBAY: No.

5 Well, currently?

6 MR. RAO: Yeah.

7 MS. GARIBAY: There would be no mixing zone. Based  
8 on our experience, when your background is already above the  
9 standards, you're not entitled to a mixing zone.

10 MR. RAO: Okay. Thanks.

11 HEARING OFFICER TIPSORD: Ms. Diers, I think we're  
12 back to you.

13 MS. DIERS: We're on question 14. Please provide the  
14 details of the evaluation you refer to on page 10 of  
15 Exhibit 318 with respect to the effluent bacteria standard  
16 proposed by Illinois EPA.

17 MR. DIMOND: And I would just reiterate. That's --  
18 What we marked as Exhibit 321 is responsive to that question  
19 and really a little bit beyond it. I believe that the  
20 statement on page 10 of Exhibit 318 specifically relates to  
21 the cost for disinfection. The tables and the quotes that we  
22 provided you not only address the cost for disinfection, but  
23 they also address the cost analysis for complying with  
24 temperature requirements and for complying with dissolved



1 oxygen requirements. So we -- We went a little bit beyond  
2 your question as it was specifically phrased and provided you  
3 all that detail.

4 MS. DIERS: And why did you decide that effluent  
5 disinfection would be necessary?

6 DR. ADAMS: As opposed to the other options? Well,  
7 basically there are two options. One is to get the septic  
8 tanks and try to disinfect there or do it after the  
9 biological system source control, which would be to catch the  
10 septic tanks where the fecal coliform's coming from and try  
11 to chlorinate there. Secondly, would be to go ahead and mix  
12 everything in and get a much lower concentration and  
13 disinfect the entire spring.

14 The source control -- Number one at Stepan's plant,  
15 the sources cannot be collected into one source. There would  
16 be multiple, multiple. These things are all buried now, and  
17 they've been built over. They're really a mish-mash, and  
18 they all come together at the treatment plant at different  
19 points. It would be a very, very major effort to try to find  
20 each septic -- they know where they are, but to get each  
21 septic tank and put in the disinfectant.

22 It's very concentrated water. You're always worried  
23 in an infectible situation of adding chlorine in high  
24 concentrations that you're going to get into the organics

1 from the industry and form chlorinated organics, which gets  
2 you into more problems then you solve. That was looked at.  
3 It was obviously the way we would like to go, and we decided  
4 it was infeasible. And the chlorine addition system would  
5 have to be very, very precise to avoid over-chlorination and  
6 getting chlorine into the organics from the industry and  
7 forming the bad guys. And led us down to the treatment plant  
8 and to the effluent. And then we addressed different  
9 disinfection methods at the effluent. And I can get into  
10 that, if you want, later what they are.

11 MS. DIERS: Did you have data that shows that  
12 Stepan's effluent is exceeding 400 CFU fecal?

13 DR. ADAMS: Yes.

14 MS. GARIBAY: Yes.

15 MR. GIRARD: You referenced that you have about 15  
16 septic systems. Do these septic systems just accept human  
17 waste, or does processed waste go into these systems?

18 DR. ADAMS: Only human waste, toilets. There's no  
19 laundry. It's mainly toilets that go into the septic tanks.

20 MR. GIRARD: So what sort of processing goes on in  
21 the septic tanks? Is it just some rudimentary, biological --

22 DR. ADAMS: There's an anaerobic chamber like a  
23 residential septic tank. It's very similar to residential.  
24 And you overflow into a drain field. Rather than a drain

1 field, these overflow and go to the sewer. It's  
2 anaerobically treated, and then the liquid residual is sent  
3 to the treatment plant where it's further treated with the  
4 organics and nitrogens and so forth.

5 MR. GIRARD: So it's only sent to your on-site  
6 treatment plant?

7 DR. ADAMS: Yes.

8 MR. GIRARD: Is there any municipal treatment plant  
9 nearby where this material could be sent?

10 DR. ADAMS: I don't think so. But if there were,  
11 there is one problem. If we could collect them all -- or get  
12 to the municipal, we could collect them all. They're really  
13 spread out. Some of them have been constructed over.  
14 They're not sitting in a line where we could go get them, or  
15 we'd make the source control more attractive. But they're  
16 spread out in different places.

17 As the plant's grow, they've been put in near a  
18 restroom rather than for central collection and go to a  
19 municipal. But I don't believe there's a municipal facility  
20 any closer than our treatment plant. We'd love to get it  
21 there. Believe me. It would be nice. We'd love to do that.

22 MR. RAO: Is there a possibility to get -- You know,  
23 in the area where I live, we have a septic tank service that  
24 comes in every now and then.

1 DR. ADAMS: They clean out the anaerobic thing. The  
2 liquid in your area is going back into a drain field  
3 somewhere.

4 MR. RAO: Yeah. It goes into the ground.

5 DR. ADAMS: Rather than do that on an industrial  
6 site, it is collected and put in a treatment plant where it  
7 does get further treatment. It's not in the groundwater and  
8 so forth. That's a good thing. The bad thing is this number  
9 of 400. Getting it down -- The only way to get it down is  
10 disinfection. We can't dilute it down or anything else.  
11 It's already gotten into the process, and it's partially  
12 treated. But all the organics and nitrogen and phosphorous  
13 are treated in the treatment plant there. We've got this  
14 residual fecal number.

15 MR. GIRARD: So the only source of the fecal  
16 indicators is from the human waste, not from any other --

17 DR. ADAMS: Yes. I say that with pretty good  
18 confidence. Yeah, that should be. There is miscellaneous.

19 MS. GARIBAY: They do have storm water that drains  
20 areas where there's known wildlife wondering through and  
21 geese, so there's probably some fecal coming in from, in  
22 particular, the geese.

23 MR. GIRARD: So does your storm water go into the  
24 septic systems also?

1 MS. GARIBAY: No. It goes into the wastewater  
2 treatment plant.

3 MR. GIRARD: Into the wastewater treatment plant?

4 MS. GARIBAY: Yes. To assist, there's a flow diagram  
5 that has the sources of wastewater into the treatment plant,  
6 and the storm water at the site is collected and sent through  
7 wastewater treatment prior to discharge. So we're pretty  
8 sure there's some fecal. We haven't conformed it  
9 analytically.

10 MR. GIRARD: So there are no gutters going into  
11 your -- into these lines?

12 MS. GARIBAY: No.

13 HEARING OFFICER TIPSORD: Is that Figure 5 that you  
14 were referring to, Ms. Garibay?

15 MS. GARIBAY: That would be Figure 1.

16 DR. ADAMS: Figure 1.

17 MS. DIERS: Do you know what the flow rate of the  
18 septic tanks are?

19 DR. ADAMS: It's estimated at 100,000 gallons a day.  
20 That's the number Stepan provided. About 10 percent of the  
21 total.

22 MS. DIERS: Have you done an analysis of the cost of  
23 segregating and collecting domestic wastewater?

24 MS. GARIBAY: No.

1 MS. DIERS: I think we're on question 15. On page 11  
2 of Exhibit 318, you state the Illinois EPA has not developed  
3 the data to assess the assimilative capacity of the Upper  
4 Dresden Island Pool water for dissolved oxygen. In your  
5 opinion, what data would be needed to do such an analysis?

6 MS. GARIBAY: The data needed to develop an  
7 assimilative capacity study for DO has pretty clearly been  
8 defined by US EPA guidance, and actually Illinois State Water  
9 Survey has done a number of DO assimilative capacity studies.  
10 Both those are sort of references one can look to to find out  
11 what data's needed to develop the assimilative capacity for  
12 DO for a water body.

13 In developing the knowledge or the understanding of  
14 the assimilative capacity study for dissolved oxygen, you  
15 sort of start off with an inventory of understanding your DO  
16 sinks. In other words, those things that take up DO or  
17 consume dissolved oxygen and your dissolved oxygen sources  
18 that frame sort of the major data needs.

19 Certainly with some of the sinks of DO there is data  
20 available. That would be the ammonia, nitrogen levels, and  
21 the effluent to receiving water, the BOD 5 levels in the  
22 effluent, and the receiving water temperature, flow.  
23 However, there are also DO sinks that are very critical for  
24 being able to model and understand the assimilative capacity,

1 and that's ultimate carbonations BOD, ultimate nitrogenous  
2 BOD, the sediment oxygen demand. The sediment itself can be  
3 a DO sink.

4 On the DO sources side, there are sources of DO into  
5 a river, and the sources of the dissolved oxygen that are  
6 major components that we don't have data on are related to  
7 algae and algae respiration and also the re-aeration  
8 coefficients of the river. So those are some of the major  
9 data needs that are missing in understanding the assimilative  
10 capacity for dissolved oxygen.

11 MS. DIERS: Do you disagree with the Agency's  
12 conclusion that the Upper Dresden Island Pool is currently in  
13 compliance with the proposed DO standard?

14 MS. GARIBAY: Say that one more time.

15 MS. DIERS: Do you disagree with the Agency's  
16 conclusion in our Statement of Reasons that the Upper Dresden  
17 Island Pool is currently in compliance with the proposed DO  
18 standard?

19 MS. GARIBAY: Based on, once again, the 2004 to 2006  
20 Midwest Generation reports and the I-55 bridge data, there  
21 were definitely periods of time that the DO was not met at  
22 the I-55 bridge, the proposed standards, for the two seasons.

23 MS. DIERS: Can you be more specific about the  
24 periods you were saying where you saw it would not have been

1 in compliance with the proposed DO standards?

2 MS. GARIBAY: Well, I don't have a Midwest Generation  
3 report in front of me. If I remember right, like, 2004 there  
4 were a few periods. When you got to 2005 and 2006, there  
5 were certainly more periods of time that they identified in  
6 the summary of their data where they weren't meeting either  
7 the seven-day average, the 30-day average, or the  
8 not-to-exceed-at-any-time numbers.

9 HEARING OFFICER TIPSORD: Ms. Garibay, when you refer  
10 to the Midwest Generation reports, are those documents in the  
11 record? I believe they are. Do you know what the exhibit  
12 is?

13 MR. DIMOND: Madam Hearing Officer, we provided the  
14 text of those reports to Environ. It's on the list of  
15 documents that we provided to them. I believe that they are  
16 in the record. We searched and tried to find the exhibit  
17 number and were unable to find it. But I believe they may  
18 have been put in at some point.

19 You know, we understand that those documents were  
20 prepared for -- in conjunction with adjusted standard  
21 proceeding 96-10 and thought that they would actually be in  
22 the docket for AS 96-10, but we were unable to find them on  
23 the docket on the Board's website. We suspect that the Board  
24 has them someplace. As to whether or not they've been marked



1 as an exhibit in this proceeding, as I said, we looked at the  
2 exhibit list, but we could not find them specifically.

3 HEARING OFFICER TIPSORD: Ms. Franzetti?

4 MS. FRANZETTI: Susan Franzetti from Midwest  
5 Generation.

6 Not that we have examined every exhibit that's been  
7 introduced in this proceeding, but, based on our general  
8 knowledge, we don't think the Midwest Generation reports for  
9 2004 through 2006 have been made exhibits to this proceeding.  
10 The information is submitted to the Agency. The Agency has  
11 it. So that would just be one other check as to whether they  
12 have introduced it as an exhibit. But we can speak as well  
13 for ourselves and our general knowledge of the record. We  
14 don't think it's in the record.

15 MS. WILLIAMS: I may be mistaken, but I don't think  
16 it's in the record.

17 HEARING OFFICER TIPSORD: That being the case then,  
18 I'm going to ask that it be put in the record given  
19 Dr. Adams' and Ms. Garibay's reliance on it. If you want to  
20 or if you want to work on it with Ms. Franzetti and the  
21 Agency, but I do think we need to include it in the record.

22 MR. DIMOND: We do not have the full reports. We  
23 have the text of the reports that I provided to Environ, and  
24 we'd be happy to make copies of those and provide them as an

1 exhibit.

2 HEARING OFFICER TIPSORD: Thank you.

3 MS. FRANZETTI: Can I ask one follow-up question just  
4 to clarify?

5 With respect to the DO standards that Environ was  
6 looking at and comparing the I-55 data to, would those be the  
7 existing DO water quality standards, or are they the proposed  
8 DO standards under this proceeding?

9 MS. GARIBAY: We looked at the proposed standards.

10 HEARING OFFICER TIPSORD: Mr. Ettinger?

11 MR. ETTINGER: Is it your understanding that the  
12 proposed standards for the Upper Dresden Pool are any  
13 different from the current general use standards that are  
14 applicable below the I-55 bridge?

15 MS. GARIBAY: Yes. Yes, they're different.

16 MR. ETTINGER: In what way?

17 MS. GARIBAY: Well?

18 HEARING OFFICER TIPSORD: Ms. Garibay, could you  
19 speak to us?

20 MR. ETTINGER: I don't matter here.

21 MS. GARIBAY: The Upper Dresden Pool standards are  
22 6 milligrams -- they're 6 milligrams per liter as a seven-day  
23 use and then not to exceed 5 at any time from March to July.  
24 And then from August to February, 5.5 milligrams per liter as

1 a 30-day mean, 4 milligrams as a seven-day mean, and  
2 3.5 milligrams per liter at any time. And those are  
3 different than the current standards that Stepan would be  
4 facing.

5 MR. ETTINGER: Are they different from the current  
6 standards that are applicable at the I-55 bridge and below  
7 it?

8 MS. GARIBAY: I don't know. Our segment of water  
9 that we're looking at is I-55.

10 MR. ETTINGER: And I'm not asking you for your legal  
11 opinion. I'm just asking for the assumptions that are the  
12 basis for your conclusion.

13 Is it your assumption that what matters is the water  
14 body that you're discharging to even if that water flows to a  
15 water now that has a different standard?

16 MS. GARIBAY: Well, I'll answer it from a technical  
17 aspect.

18 MR. ETTINGER: Okay.

19 MS. GARIBAY: Typically, one does look at the  
20 assimilative capacity of the water body. So, as I was  
21 explaining, you have those DO sinks that you inventory, your  
22 DO sources. You collect the information about the kinetics  
23 and dynamics of the water body and put that into a model.  
24 Once again, US EPA has a number of them for different types

1 of watersheds. And it predicts out where the DO sags.

2           So you have all these sources and sinks. You have  
3 the dynamics going on. Eventually you get to a point in the  
4 model where at some point in the river there's what we call a  
5 DO sag. The DO dips. That could be anywhere from -- For a  
6 discharger, it could be anywhere from a half a mile  
7 downstream to five miles downstream. It all depends on the  
8 kinetics and what's going on with these sources of DO. In  
9 other words, where sources come in to consume dissolved  
10 oxygen as well as -- sorry -- those are the sinks -- as well  
11 as the ones that add oxygen.

12           To answer your question, no, I don't know if the DO  
13 sag is at the I-55 bridge. However, there was nothing in the  
14 IEPA rationale or description of how they were looking at  
15 these standards to give me any indication to do other than  
16 what we did, which was to look at DO in the pipe.

17           MR. ETTINGER: Okay. You've done no analysis as to  
18 whether any DO sag caused by the Stepan discharge occurs  
19 above or below the I-55 bridge?

20           MS. GARIBAY: As said in our statement, there is no  
21 data to make that type of assessment.

22           MR. ETTINGER: How far is the Stepan discharge above  
23 the I-55 bridge?

24           MS. GARIBAY: Can I phone a friend?

1 MR. DIMOND: I believe it's in the report.

2 MS. FRANZETTI: The front page of the pre-filed  
3 testimony. "The Millsdale plant is located about two to  
4 three miles upstream of the I-55 bridge." I do read what you  
5 file.

6 MS. WILLIAMS: But this is not in the record. This  
7 is the introductory comments.

8 HEARING OFFICER TIPSORD: It's also on page 3 of  
9 Exhibit 318.

10 MR. ETTINGER: I guess my question though is, is the  
11 discharge -- Does that refer to the discharge? You're  
12 talking about two to three miles -- nautical miles from the  
13 discharge point.

14 MS. GARIBAY: Right. Miles, not nautical.

15 MS. DIERS: Question 16. What were the cross-media  
16 impacts your study found?

17 DR. ADAMS: We have, I think, modified that in here.  
18 But mainly the areas where the air, sludge generation or  
19 solids generated, energy usage, carbon footprint, and  
20 sometimes expressed in population equivalents --

21 HEARING OFFICER TIPSORD: You need to keep your --  
22 You trail off at the end, Dr. Adams.

23 DR. ADAMS: The cross-media impacts that we were  
24 concerned with that threw out most attention in public

1 discussions are the air, sludge/solids generation, energy  
2 utilization, chemical usage, and carbon footprint, and  
3 sometimes population equivalents are used as an expression.

4 MR. DIMOND: If I could just ask a follow-up.

5 Dr. Adams, did we -- did you and your team calculate  
6 numeric -- numeric equivalents for the air emissions that  
7 would be required for the technology for Stepan to comply  
8 with these proposed water quality standards?

9 DR. ADAMS: Yes, we did.

10 MR. DIMOND: Are those set forth in your report,  
11 which has been marked as Exhibit 318?

12 DR. ADAMS: Yes.

13 MR. DIMOND: Can you identify the page on which they  
14 are set forth?

15 DR. ADAMS: There will be three, one for  
16 disinfection, one for temperature, and one for DO. And the  
17 page numbers? For disinfection, page 11. For temperature,  
18 pages 8 and 9. For dissolved oxygen, page 13. This is  
19 combined here. I think this is DO. And then, finally, on  
20 page 14 a combined of all the others.

21 MR. DIMOND: Just for the record, for the combined of  
22 all the technologies, what was your estimate of the  
23 additional CO2 emissions that would be generated by the  
24 technologies necessary to comply with Illinois EPA's proposed

1 water quality standards?

2 DR. ADAMS: Approximately 130,000 tons.

3 MR. DIMOND: Thank you.

4 MS. DIERS: I think you already answered question 17.  
5 We'll go to 18.

6 What environmental damage would be caused by having  
7 Illinois EPA's proposal adopted? I believe you kind of  
8 touched on it just a second ago.

9 DR. ADAMS: Well, I think we just quantified the  
10 cross-media. That's really to me the environmental damage.  
11 Particularly with the temperature, you're not getting rid of  
12 it. You're transferring it. It doesn't go away  
13 unfortunately. Energy is here. And we transfer it to air or  
14 ground or something else, but it's there. And many times the  
15 devices we use to transfer it generate more energy from  
16 friction. Mechanical pumps running, blowers running, they  
17 generate energy from friction that wouldn't be in the  
18 equation overall.

19 MS. WILLIAMS: I'd like to ask a follow-up.

20 This question, when it talks about environmental  
21 damage, are you using that term to equate to Factor 3 -- I  
22 believe it's Factor 3 -- would cause more environmental  
23 damage then to leave in place?

24 DR. ADAMS: I'm not sure I --

1 MS. WILLIAMS: In the introductory comments, I think  
2 your counsel gets at this issue of UAA factors and that one  
3 of the factors requires us to look at whether a remedy would,  
4 quote, cause more environmental damage to correct than leave  
5 in place. Is that the type of environmental damage you're  
6 talking about here?

7 MR. DIMOND: I'm going to object. I mean,  
8 environmental damage was the term you used in your question.

9 MS. WILLIAMS: Right. I'm trying to explain. Our  
10 question was keying off of this use of that term from --

11 HEARING OFFICER TIPSORD: But that's something you  
12 just asked. You asked him to explain what he meant by --  
13 Rephrase your question.

14 MS. WILLIAMS: I think my question was do you mean by  
15 environmental damage Factor -- I hope it's 3. I hope I'm not  
16 using the wrong factor -- of the use attainability factor?  
17 Is that what you mean? Yes or no?

18 MR. DIMOND: I'm going to object to the grounds that  
19 the witnesses are not making legal arguments. It is  
20 certainly Stepan's position that the impacts -- the  
21 cross-media impacts from -- It's certainly Stepan's legal  
22 position that the cross-media impacts that will be generated  
23 by the technologies necessary to achieve the proposed water  
24 quality standards are environmental damage that is

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1 legitimately considered in a UAA analysis in determining  
2 what -- whether or not the proposed water quality standards  
3 are appropriate. That's certainly a legal position that I  
4 think we intend to argue. But I don't think that's a fair  
5 question to ask of expert witnesses.

6 HEARING OFFICER TIPSORD: And, Mr. Dimond, I think  
7 I'm going to have to ask you to be sworn in. I think you  
8 just answered and gave some positions that I think --

9 MR. DIMOND: Well, I think those are legal positions.  
10 I don't think they're testimony.

11 HEARING OFFICER TIPSORD: I would be more comfortable  
12 if you were sworn in given the response to the question  
13 because you are explaining some stuff that were in the  
14 pre-comments that are not a part of the record. I'd feel  
15 more comfortable if we swore you in.

16 MR. DIMOND: Fine.

17 (WHEREUPON, the witness was duly  
18 sworn.)

19 HEARING OFFICER TIPSORD: And now I'm thinking about  
20 the objection.

21 MS. WILLIAMS: I mean, I think we'll just explain, at  
22 least for the record. You know, we felt, when we prepared  
23 our questions, that this summary in the beginning was  
24 legitimate questions for the witnesses because it was

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1 testimony of Robin Garibay and Carl Adams. And in that  
2 testimony, you know, Stepan has invoked this issue for  
3 consideration. We would like an answer to the question of  
4 whether it's Stepan's position that it would cause more  
5 environmental damage to treat for these factors --

6 HEARING OFFICER TIPSORD: And I think Mr. Dimond just  
7 answered that question, and we have him sworn in.

8 MS. WILLIAMS: And his position was then -- Then can  
9 I clarify?

10 HEARING OFFICER TIPSORD: That Stepan would argue  
11 that as a legal argument that that's true.

12 Am I misstating that?

13 MS. WILLIAMS: Well, I only heard you say that it's a  
14 factor to consider. Did you conclude that it would cause  
15 more environmental damage to treat for temperature, dissolved  
16 oxygen, and bacteria then to leave those in place?

17 MR. DIMOND: I don't think there is anything in  
18 either the report or our statement that says we've reached a  
19 conclusion that it's more. But it certainly is environmental  
20 damage that ought to be considered and the Illinois EPA did  
21 not consider at all in its proposal. I think it's fair for  
22 the Board to consider it.

23 MS. WILLIAMS: I think that answers the question.  
24 Thank you.

1 HEARING OFFICER TIPSORD: Ms. Diers?

2 MS. DIERS: We're on 19. When did Stepan begin to  
3 evaluate whether additional controls would be necessary to  
4 assure compliance with certain metals and salt criteria?

5 MS. GARIBAY: According to Stepan, they started also  
6 in 2008.

7 MS. DIERS: And what evaluation has been done with  
8 respect to this issue?

9 MS. GARIBAY: Stepan generated some data on chloride.  
10 As part of their MPS permit renewal, they had a dialogue with  
11 Mr. Twait on looking at their permit renewal application data  
12 on metals and seeing if they might be subject to discharge  
13 limits for metals. In that evaluation, it came to their  
14 attention that there's some missing data to have a complete  
15 evaluation.

16 MS. DIERS: And what has that data shown so far? Do  
17 you know?

18 MS. GARIBAY: With chloride, it definitely shows the  
19 seasonality that one expects in chloride in this part of the  
20 world where, due to use of road salt within the plant, we  
21 have higher chlorides in the wintertime. What it showed with  
22 respect to other metals is that we really need to understand  
23 background concentrations for total and dissolved metals and  
24 actually for in-stream chloride because, once again, that

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1 implementation tool, taking the in-stream criteria to  
2 end-of-pipe limit, we're missing background concentrations.

3 MS. DIERS: Is Stepan currently collecting that data?

4 MS. GARIBAY: Not the background concentration data.

5 MS. DIERS: 22. What metals are you concerned with?

6 MS. GARIBAY: According to Stepan and Mr. Twait, the  
7 metals that would indicate there should be some concern about  
8 are copper, lead, nickel, and zinc.

9 MS. DIERS: I believe you answered 23.

10 24. Why did your conclusions not address the impact  
11 on the river directly?

12 MS. GARIBAY: Our task was to make sure that the  
13 effluent wouldn't impact the river based on the proposed  
14 standards that a company -- the redesignation of use. So the  
15 approach was that our effluent would meet the standards --  
16 the proposed standards. Therefore, inherently there should  
17 be no river impact because we were meeting that proposed  
18 standard at end of pipe.

19 However, we did note in our findings that with the  
20 use of chlorination and dechlorination there will be an  
21 increase in chloride and sulfate in the effluent. We also  
22 noted that in chlorinating there is a small possibility of  
23 forming chlorinated organics. In addition, when you increase  
24 salt in a discharge, we may have a different response on

1 whole effluent toxicity testing with respect to one of the  
2 species. We did not go into detail or depth about those  
3 potential changes in effluent quality with respect to the  
4 proposed standards for chloride and sulfate or chlorinated  
5 organics or whole effluent toxicity.

6 MS. DIERS: I believe you answered 25 and 26.

7 27. On page 3 of your pre-filed testimony, you  
8 state, "Without the option of a mixing zone due to upstream  
9 sources of warm effluent and the general nature of the Lower  
10 Des Plaines River." What is the general nature of the Lower  
11 Des Plaines River that you're referring to in the context of  
12 the mixing zone?

13 MS. GARIBAY: In the context of the mixing zone, one  
14 of the considerations in deciding whether you're going to  
15 allow a mixing zone for implementation is whether there is  
16 nearby dischargers. In their case, there are nearby  
17 industrial dischargers. So we would consider one of the  
18 concerns to be overlapping mixing zones. So that's an  
19 example of the general nature that we were referring to.

20 MS. DIERS: Question 28. Do you think Stepan will  
21 have trouble meeting both the summer and winter temperatures?

22 DR. ADAMS: Yes.

23 MS. DIERS: Strike question 29.

24 Question 30. Are both closed-circuit and open,

1 direct-contact cooling towers infeasible?

2 DR. ADAMS: Yes, based on what you saw if you read  
3 the report. Neither one will evaporate cool enough to meet  
4 it without the help of a chiller. The performance of both  
5 towers are about equal. It's a matter of operational  
6 difficulties with an open --

7 HEARING OFFICER TIPSORD: Could you repeat that?

8 DR. ADAMS: I'll repeat it.

9 The performance of both closed-circuit cooling towers  
10 and open cooling towers is about the same. There are  
11 operational differences with them and operational problems,  
12 particularly with a foaming wastewater like Stepan with the  
13 open cooling towers. But neither one will meet the  
14 requirements during warmer months --

15 HEARING OFFICER TIPSORD: You trailed off at the end.

16 DR. ADAMS: Wet bulb temperature, which is a term  
17 used in cooling.

18 MS. DIERS: I'm going to go to question 32. Why are  
19 all your emissions figures from electric generators based on  
20 coal-fired utilities? Does Stepan get power from the grid?  
21 Do you know if Illinois generates as much power from nuclear  
22 as from coal?

23 MS. GARIBAY: The emission figures were based on  
24 coal-fired utilities. Midwest Generation Station 9 is about

1 a mile away, and there is actually a direct line from  
2 Station 9 to Stepan. Stepan does get some of their power off  
3 the grid. We certainly felt that between having the direct  
4 line to station number 9 that we were comfortable with saying  
5 that the power supplied to Stepan comes from coal-powered  
6 utilities.

7 HEARING OFFICER TIPSORD: You didn't answer the last  
8 of that. Do you know if the Illinois generates as much power  
9 from nuclear as from coal?

10 MS. GARIBAY: That wasn't part of our task.

11 MS. DIERS: And I strike question 33 and go to 34.

12 Were you proposing to add dissolved oxygen before the  
13 effluent goes through the cool tower?

14 DR. ADAMS: No. It doesn't make any sense to do  
15 that.

16 MS. DIERS: Strike 35 and go to 36.

17 On page 11 of your pre-filed testimony, you state,  
18 "Solid Waste: Generation is significant." Please explain  
19 the significant solid waste that would be generated by  
20 chlorination/dechlorination?

21 MS. GARIBAY: That's a mistake. It should be  
22 insignificant. There should be an i-n in front of the  
23 significant. If you could please correct it, we'd appreciate  
24 it. Sorry.

1 MS. DIERS: Finally, question 37. Can you just  
2 explain, I guess, the difference in Exhibit 320 -- Can you  
3 just explain what the difference is with these now?

4 MS. GARIBAY: Right. The -- Let me go back. The  
5 intent of this figure was to be able to show for each  
6 individual day the amount of cooling that would be required  
7 to meet the discharge limits for temperature. When it got  
8 put into the testimony, something happened. So the graft --  
9 The graft should look like -- should look like a series of  
10 dots and each dot representing for each day the amount of  
11 cooling that was required.

12 So I believe one of the questions was what happens  
13 between June through October. So looking at June 1 to  
14 October 1, which is about 120 days, for 2006 there were 24  
15 days that would require cooling. And then for 2007 there  
16 were 77 days that would require cooling. And that is what  
17 one would have taken from this graft if it hadn't shown up as  
18 a line. Basically if no cooling was required, there would be  
19 no dot for that day or in this case a triangle.

20 MS. DIERS: We're finished. Thank you.

21 HEARING OFFICER TIPSORD: Let's take a ten-minute  
22 break. We'll come back and start with Ms. Franzetti.

23 (WHEREUPON, a short recess  
24 was had.)



1 HEARING OFFICER TIPSORD: We'll begin with  
2 Mr. Franzetti's questions from Midwest Generation.

3 QUESTIONING ON BEHALF OF  
4 MIDWEST GENERATION

5 MS. FRANZETTI: Good morning, Ms. Garibay and Dr. Adams.  
6 My name is Susan Franzetti. I represent Midwest Generation  
7 in this rulemaking proceeding.

8 I will try, as I go along, to eliminate questions  
9 that you have essentially provided the answer to in response  
10 to questions by the Agency. In the event I overlook the fact  
11 that one of my questions maybe has already been covered, I  
12 welcome you pointing that out to me because it is not my  
13 desire to go over things twice. I just may not have realized  
14 that it was covered in your earlier testimony.

15 With that, my first two questions really are aimed at  
16 what qualifies you to be an expert to testify about the  
17 issues you've covered in your report. With that, Question 1,  
18 what is your experience in working with wastewater treatment  
19 plants, including the type of treatment systems necessary to  
20 achieve effluent or water quality standards?

21 DR. ADAMS: I've had over 35 years experience purely  
22 in industrial wastewater management primarily with the  
23 organic chemical industry, refineries, and steel industries,  
24 so this particular situation fits exactly with the clients

1 I've been dealing with for 35 years. Most of my design  
2 experience has been in response to achieving water quality  
3 standards or technological limits on an effluent discharge.  
4 The processes have involved everything from biological,  
5 physical chemical treatment, membranes, water reuse, recycle,  
6 sludge handling and management, off-gas BOC, volatile organic  
7 chemical emissions and handling them and developing cost  
8 effective approaches.

9 MS. FRANZETTI: Ms. Garibay, would you like to tell  
10 us a bit about your experience that's relevant to the issues  
11 you're testifying on?

12 MS. GARIBAY: Well, I started with Advent back in  
13 1987 and got thrown into what I call the fires of effluent  
14 limit guidelines for the organic chemicals, plastic, and  
15 synthetic fibers industry and also served on a water  
16 environment federation committee that was commenting on the  
17 technical support document for water quality-based toxics  
18 control and between that sort of was rapidly introduced to  
19 the technology-based limits for an industry and the need for  
20 water quality criteria and understanding how to implement  
21 those water quality criteria in discharge limits. So since  
22 1987 as a consultant to, you know, organic chemicals,  
23 petroleum refineries, have worked on the relationship between  
24 technology-based limits, water quality-based effluent limits,

1 and making sure that we can protect the receiving waters, but  
2 at the same time keep an eye on the fact that we can't do it  
3 in a vacuum.

4 MS. FRANZETTI: I think I'm going to skip 3 -- Oh,  
5 I'm sorry. Let me ask Question 2.

6 Have you testified or consulted in other water  
7 quality standards rulemaking procedures?

8 MS. GARIBAY: I'll take it first.

9 In this particular state, I have testified in front  
10 of the Board for some site specific criteria rulemakings and  
11 the anti-degradation rulemaking, in Indiana for the adoption  
12 of the Great Lakes initiative into Indiana regulations and  
13 their earlier review of water quality standards and also in  
14 support of site specific criteria, similar in Minnesota  
15 related to site specific rulemaking and site specific  
16 criteria rulemaking in front of their board, and in Wisconsin  
17 for the adoption of the Great Lakes initiative into the  
18 Wisconsin rules and regulations. So that's some of the ones  
19 in Region 5.

20 DR. ADAMS: I've been involved as an expert witness  
21 in numerous legal cases that may or may not have gone to  
22 court on effluent water quality standards. In Illinois, I've  
23 spoke at three public sessions on ammonia standards  
24 representing Mobil. And then I represented the soap and

1 detergent manufacturers, Cecil. We were trying to get the oil  
2 and greases classified to go into public sewers -- municipal  
3 sewers. And that's been my Illinois.

4 MS. FRANZETTI: By Cecil in the last remark, you were  
5 referring to Dr. Cecil Ruhane formerly of the Metropolitan  
6 Water Reclamation District?

7 DR. ADAMS: That's correct.

8 MS. FRANZETTI: Thank you.

9 Off the record.

10 (WHEREUPON, a discussion was had off  
11 the record.)

12 MS. FRANZETTI: Moving on, I am going to skip 3 in  
13 terms of, I think, just based on your prior answers and my  
14 further study after filing these questions. Can I just  
15 modify it to say this? Am I correct that your Figure 1 that  
16 was attached to your report, Exhibit 318, on the left-hand  
17 side going down the column, so to speak, that starts with  
18 process wastewater, does that list the various types of  
19 wastewater that are coming into the Stepan wastewater  
20 treatment plant?

21 DR. ADAMS: That's correct.

22 MS. FRANZETTI: Okay. For the record, I've already  
23 identified the first one. Process WW means process  
24 wastewater. Would you just briefly go through and tell us

1 what the different waste streams are that are all coming into  
2 the Stepan wastewater treatment facility?

3 DR. ADAMS: The process wastewater is from the  
4 production of the various products. These are wash-downs,  
5 clean-outs, residues after a product is made that enter a  
6 sewer and come directly to the treatment plant. The utility  
7 wastewaters are from generally the boiler operations and may  
8 consider -- and I think I gave you cooling tower blow-down --  
9 but boiler blow-down, unexchanged resin, reverse osmosis.  
10 Sanitary we talked about. It's pre-treated with septic  
11 tanks. Decant wastewater -- I've forgotten. The decant in  
12 the middle is from a sludge. This may be from the digesters  
13 where they digest the sludge in decant. Non-contact  
14 stormwater is stormwater that could be potentially  
15 contaminated, but doesn't fall in a production area. It's  
16 around the plant and they treat that there. And then a  
17 sludge basin decant, after they've treated and digested their  
18 sludges, they store it in a basin.

19 MS. FRANZETTI: Moving on to Question 4, how does the  
20 temperature of the wastewater that enters the Millsdale  
21 Plant's wastewater treatment process affect the proper  
22 functioning of the wastewater treatment process?

23 DR. ADAMS: The heart of Stepan's plant is a  
24 biological treatment system. They use bacteria and

1 miscellaneous organisms to degrade the components of the  
2 wastewater, and 99 percent of the components are  
3 biodegradable. They're chewed up and eaten, converted to  
4 CO2, water, and sludge.

5           This plant, as to probably 90 percent of the organic  
6 chemical plants in the world, work in mesophilia biological  
7 range. That's about 15 degrees up to about 40 degrees  
8 centigrade, so 103 down to about 35, 40 degrees Fahrenheit.  
9 The ideal -- That's the extremes to the range they will live.  
10 The ideal range is to be within 25 to 35 centigrade or  
11 somewhere in the range of 65 to 95 Fahrenheit. Even further  
12 restricted, we like to get into 85 to 90 degree Fahrenheit.  
13 The bugs are happy. They eat. We're not shocking them with  
14 temperature.

15           MS. FRANZETTI: I'm sorry. That's 85 to --

16           DR. ADAMS: To 90 degrees Fahrenheit.

17           We work very well at 65, 70, 75 degrees. And many  
18 times you've got to stay there without heating up. So the  
19 acceptable range is generally in the 60 to 90 degree  
20 Fahrenheit range of operation. And that's from summer to  
21 winter without having elaborate temperature controls.

22           As the temperature gets cooler, the performance can  
23 deteriorate or, as a minimum, the stability and robustness of  
24 the system becomes more sensitive. You loose the ability to

1 take shocks and upsets as you get cooler. As you get hotter,  
2 past 95 to 98 degrees Fahrenheit, you begin to have settling  
3 problems and more TSS leaving the system. So temperature is  
4 very important in the operation of a biological treatment  
5 system.

6 MS. FRANZETTI: Thank you. I think that answers  
7 Question 5, but take a look. I'll read it while you're  
8 taking a look.

9 Does the operational temperature range of the  
10 wastewater in the Millsdale Plant's wastewater treatment  
11 process need to be maintained throughout the year? If so,  
12 explain why. I think you've already explained to us kind of  
13 what the ranges are. Maybe you can explain why that's so  
14 important to maintain.

15 DR. ADAMS: Yes. The fact that Stepan is a  
16 multi-product, campaign-scheduling production company -- I  
17 think there's over 1500 products -- means you're having a  
18 variable dot coming to your bacteria. They're seeing  
19 cleaning soaps today, industrial cleansers. You want  
20 conditions to be as stable as possible so that they're only  
21 responding to the change in food. Temperature, PH, all that  
22 are very important.

23 So the why is to keep it as consistent, even summer  
24 to winter, as you can. It can be quite a chore to do that.

1 But that's the reason for wanting a temperature range that's  
2 fairly consistent in a 10 or 15 degree swing maximum.

3 MS. FRANZETTI: I'm going to move into Thermal  
4 Compliance, Section 3 of my questions, and Question 6.

5 You state at page 4 of your testimony that, "It is  
6 very evident that maintaining heat within the biological  
7 treatment process and then being required to remove the heat  
8 prior to discharge of the effluent is contrary to most, if  
9 not all, laws of nature on conservation and carbon  
10 footprint." Could you just explain a bit further what you  
11 meant by this statement?

12 DR. ADAMS: Basically it's against all principles of  
13 cost effectiveness and conservation of resources to heat  
14 something up to make it effective and then cool it down  
15 immediately following that for regulatory purpose unless  
16 there's a major, major driver. What's even more difficult is  
17 trying to control the temperature at the front end of a  
18 system, which is more economical because you've got a  
19 bigger -- higher temperature, so it's easier to cool. It's  
20 cheaper. But then you hurt yourself in a biosystem.

21 You also have a heat input from a biosystem from  
22 biologically degrading organisms. You get a heat input  
23 exothermic reaction that gives you heat that you have no  
24 control over. So following that and having to cool down, it



1 would be much more engineering acceptable to take one point  
2 back here and cool this stuff and be done with it. We're not  
3 allowed to do that with biological systems. We have to keep  
4 pampering them with temperature control during the year.

5           Then we have another system afterwards. We can't  
6 optimize it. We have to take what we did to make the bugs  
7 happy and cool it down. It's not, from a technical  
8 standpoint, a good approach at all. And the law of nature  
9 can apply to an engineer.

10           MS. FRANZETTI: Thank you. I understand.

11           Move on to Question 7. You further state at page 4  
12 of your testimony that, "The energy that creates the heat in  
13 the wastewater treatment plant effluent cannot be destroyed  
14 and can only be removed from the effluent by transferring it  
15 to some other environmental media, for example ambient air,  
16 through processes that themselves required energy resources  
17 and the production of more energy and heat."

18           Now, I believe, with respect to my questions, you  
19 testified earlier about the generation of approximately  
20 130,000 tons per year of CO2 emissions. Is there anything in  
21 addition to that, with respect to my questions here, that you  
22 would like to add to your testimony?

23           DR. ADAMS: Only that, when we enter into a design or  
24 a concept of cooling, 99 percent of the approaches are going

1 to involve mechanical equipment. The only thing that doesn't  
2 is a massive operation pond. That's assuming you get  
3 evaporation.

4 But assuming mechanical equipment, mechanical  
5 equipment is using energy to transfer this heat around, and  
6 it's creating energy through the friction. The pumps are  
7 making energy from electrical -- where we take a volt of  
8 electricity. You get about 80 percent efficiency out of it.  
9 The rest of it is going to heat what we just made. Then on  
10 top of that we're transferring that heat generally to the  
11 air. Again, in cooling, we're usually using an evaporation  
12 somewhere. That's the most economical way to cool.

13 In this case, because of our temperatures, we're  
14 having to use a chiller also, which is using a chemical,  
15 propylene glycol or something, to exchange the heat. But  
16 we're still putting the heat in the air. It's not going  
17 anywhere else. We're making some extra heat with the  
18 mechanical equipment. It's just got to be a real good  
19 reason. We're just using resources.

20 MS. FRANZETTI: Now, following up on that,  
21 Question 8, have you estimated how much heat would need to be  
22 removed from Stepan's wastewater discharge in order to comply  
23 with the proposed regulations?

24 DR. ADAMS: Yes. And we've expressed this heat in

1 BTU's per hour that has to be removed. And that was the  
2 curve that Ms. Garibay was showing you. That curve  
3 represents BTU's per hour for each day.

4 MS. FRANZETTI: If you would, just so the record is  
5 clear, which figure?

6 MS. GARIBAY: It's Figure 4. It's the dot Figure 4.

7 MS. FRANZETTI: The revised Figure 4?

8 MS. GARIBAY: Right.

9 HEARING OFFICER TIPSORD: Exhibit 320.

10 MS. FRANZETTI: Exhibit 320. Thank you.

11 I don't think 9 has been covered. I'll read. While  
12 I'm reading it, you can remind us as to whether it has been or  
13 not.

14 Your testimony at page 5 describes seven  
15 technologies/processes you evaluated for end-of-pipe  
16 temperature reduction (cooling ponds, flow augmentation,  
17 cooling towers, heat exchange, chillers, cooling air, and  
18 surface aeration in tanks) after biological treatment of the  
19 wastewater? In other words, so all of those are technologies  
20 that would be add-on technologies after the biological  
21 treatment of the wastewater occurs, correct?

22 DR. ADAMS: Partially correct.

23 MS. FRANZETTI: Okay. What's not correct?

24 DR. ADAMS: One of the things you would like to do is

1 combine. Something I'm doing. Maybe putting air into the  
2 system with coolant. Instead of bubbling air through a  
3 biological system -- they need air to breathe and eat and  
4 chew -- I would sit a sprayer on top and spray air in that  
5 way. It would also be cooling.

6           The problem is -- There are many problems with that.  
7 The surface aerators we don't design much anymore because of  
8 the maintenance problem. Two, if you've got a wastewater  
9 that has foamy potential, which we have here, the motors burn  
10 out quickly. They get covered with foam. It's really a  
11 maintenance nightmare. We've taken many, many of them out.  
12 Thirdly, they don't fit into our existing tanks. They're  
13 deep tanks that were made to conserve energy. These have a  
14 big sprayer. To put enough in to cool, you're sending water  
15 all over the plant sides. It's a mess.

16           MS. FRANZETTI: Like a big fountain?

17           DR. ADAMS: Yeah, like a big fountain.

18           In fact, there's sprayer coolers. We did look at  
19 them. It seemed infeasible. We looked at sticking them in  
20 the effluent tank, tank no. 8, putting a spray cooler in  
21 there. It's just too big, the amount of power we need.  
22 We've got to go to a separate device.

23           There is one other method that we've used in Asia  
24 where we actually take the bacteria, bring them to a cooler,

1 and stick them back in the plant. It works, but it's a  
2 nightmare. It's foul. It's plugged all the time. It's a  
3 nightmare. We've been forced into that. We did look at  
4 that, and really and truly we've got to keep our bugs happy  
5 with one temperature and we've got to meet a discharge with  
6 another. We need a separate process, which is more money.

7 MS. FRANZETTI: Did I understand that correctly?  
8 You're saying you would take the bugs and cool them, put them  
9 in the fridge, so to speak, and then take them out and put  
10 them back into the aeration basins?

11 DR. ADAMS: We've got three plants in Brazil that did  
12 that.

13 MS. GARIBAY: It doesn't work real well.

14 MS. FRANZETTI: I am sure the bugs are not liking it.

15 DR. ADAMS: It was the only cooling approach that  
16 we -- Because that famous wet bulb temperature is really bad  
17 there. It was the only approach we could get a two-degree  
18 drop from the bugs. And we had special bugs, night flyers,  
19 that need a little cooler wastewaters. We know a lot about  
20 temperature. When we shiver at it, it's because we've had a  
21 lot of experience with it.

22 MS. FRANZETTI: And now you're saying environmentally  
23 and you yourself personally?

24 DR. ADAMS: Yes. I wrote that paper. I have all the

1 temperature problems in the world.

2 MS. FRANZETTI: I think that answers what the intent  
3 of my question was in 9.

4 DR. ADAMS: We looked in tanks. We could use the  
5 tanks, but it wouldn't work.

6 MS. FRANZETTI: Okay. Just so it's clear after that,  
7 of the seven temperature control technologies and processes  
8 you evaluated for the Stepan Plant -- and this is Question  
9 10 -- which ones did you conclude were not feasible?

10 DR. ADAMS: Were not feasible?

11 MS. FRANZETTI: Yeah.

12 DR. ADAMS: The evaporation ponds with mechanical  
13 supplement, let's say spray cooler, because of area of volume  
14 and the foaming that was going to be spreading around the  
15 neighborhood. The heat exchangers, cooling towers. The  
16 open-cooling tower, which is probably one of the most cost  
17 effective, will be a mess because of foaming here. It's  
18 going to be plugged and foul continuously. Well, the circuit  
19 cooling tower would not get the drop we needed by itself.  
20 Independently, it would not get the temperature drop needed,  
21 so we had to do it in conjunction with the chiller. Cooling  
22 the air from blower to blower are hot. Air comes out. You  
23 get about one to two degrees impact with that. We've done  
24 that several times. It's not an effective way to cool, but

1 we looked at it. And surface aeration in the tanks I  
2 explained earlier.

3 So those were all discarded as independently being  
4 able to do it. The most efficient way was to use the  
5 closed-circuit because we have no foam air fouling with it  
6 and a chiller to help us get the water down when we need it.

7 MS. FRANZETTI: I'm going to step out of my pre-filed  
8 questions here for a moment.

9 Based on that answer, as well as some of your earlier  
10 testimony, I think some people might question the extent of  
11 the margin of safety used here, which I think was  
12 approximately three degrees; is that right?

13 DR. ADAMS: That's correct.

14 MS. FRANZETTI: And you just mentioned the technology  
15 that might get you a degree or two reduction. Is the fact  
16 that Stepan makes so many different products and, hence, its  
17 wastewater varies from product to product or what's in  
18 production at any given time, is that a contributing factor  
19 to your selection of the margin of safety of three degrees?

20 DR. ADAMS: No. The margin of safety -- We're going  
21 into the three degrees -- the famous Carl's three degrees. I  
22 set the number, so I defend it.

23 Our model -- This number -- When we design a facility  
24 for an industry, we've got to guarantee 100 percent

1 compliance. Now, if that's \$10 million and 99 percent is  
2 6 million, we'll discuss it. But generally we start with  
3 100 percent, and I'd say 99 percent of the time that's the  
4 number.

5           Temperature is a magic thing because you're dealing  
6 with a lot of ambient statistics from 30 years of data to  
7 decide what your design conditions are, including cloud  
8 cover, humidity, solar radiation, everything you can think  
9 of. It's a good model from 1977. But there is a big deal of  
10 uncertainty. The model is one to one-and-a-half degrees in  
11 error. That's what we allow, that that modeling we're doing  
12 has a one to one-and-a-half degree flex in it that we're just  
13 not sure about.

14           In the design, we design conditions. We go to  
15 vendors. We get two or three different designs trying to say  
16 I'm different. I'm better. We put a half degree to a degree  
17 on that for the uncertainty of who's right and then the  
18 operation of the thing. Every one of these cooling devices,  
19 even though we claim they're non-fouling, we've got the  
20 velocity through these pipes that gets the scum on there and  
21 it inhibits some of your transport. And it's not really a  
22 fouling. It's just an inherent thing with the closed-circuit  
23 cooling towers, so we allow half a degree. It comes up about  
24 three degrees.



1           We say we're covered. We can guarantee you'll be in  
2 compliance. It's prudent engineering. It's not a  
3 conservative on conservative. You'd be dumb not to do that.  
4 If you're guaranteeing it, you would really have to put that  
5 three degrees in there on this equipment.

6           MS. WILLIAMS: When you say you really have to use  
7 your Carl's three degrees, do you always apply Carl's three  
8 degrees to the period average?

9           DR. ADAMS: We generally always put the 3 to  
10 5 percent -- It's about a 3 to 5 percent factor on top of the  
11 temperature. When you're working in 90 degrees, 60 degrees,  
12 70 degrees, the three degrees is about a 3 to 5 percent  
13 range.

14          MS. WILLIAMS: Did you understand my question of  
15 using -- I don't understand how your analysis accounts for  
16 the fact that the standard only needs to be met as an  
17 average. It doesn't need to be met every day.

18          MS. GARIBAY: But, in effect, for an operating  
19 facility you always design for a monthly average. If the  
20 permit rider gives you a monthly average permit limit, the  
21 best way to assure compliance is that you achieve that  
22 monthly average every day. Yes, you're grateful there is a  
23 daily max because there can be spills. There can be leaks.  
24 There can be upsets. But you don't design for spills, leaks,

1 and upsets. You design compliance for an average. For  
2 temperature, what was presented as a standard was a period  
3 average.

4 MS. WILLIAMS: Do you understand we're not talking  
5 about an effluent limit here? We're talking about an ambient  
6 limit. With ambient limit, the average also has to take into  
7 account variation of flow in the system as well. That's why  
8 I'm asking about this.

9 MS. GARIBAY: And we do understand. I mean, you  
10 know, I feel like I have a good familiarity with how  
11 in-stream standards function.

12 For instance, aquatic criteria is a four-day average.  
13 You then look at a mixing zone that looks at the duration and  
14 frequency of that four-day average. You have a statistical  
15 methodology where you take a four-day average to a monthly  
16 average permit limit. We haven't seen anything in the  
17 rationale or in permit fact sheets that explains how this  
18 rule is going to be implemented into monthly average  
19 discharge limits.

20 We have a standard with no implementation, including  
21 answering the question we were asked earlier. How are you  
22 going to do a thermal model? What are you going to look at  
23 to look at assimilated capacity for temperature? From an  
24 engineering basis for the purpose of this task as saying

1 Stepan -- to Stepan what could happen, all we're left with is  
2 we've got an in-stream period average. We have no idea how  
3 that goes to end of pipe. We already know that background is  
4 above that period of average. We're only left with the  
5 ability to say the period average would apply in the pipe.

6 DR. ADAMS: Let me answer your question on design.

7 We design on a max. We operate on an average for  
8 operating costs. The operating costs are based on an  
9 average. The design has to be on a design max. I'm talking  
10 about the design of the system. The design of the system is  
11 based on a design average and a design max. The angle  
12 average, that number point A to A, is only used for operating  
13 cost. Then from that we take statistical data in a normal  
14 design, and we look for the design average as a sustained  
15 period that will influence performance or economics. That's  
16 usually a three- to eight-week period over five years if we  
17 get those data. We say that's our design. It's not a max.  
18 It's a design. It's probably 20, 30 percent higher than the  
19 annual average. Then we put in aeration equipment, the  
20 temperature capability to control our design max, which is  
21 not the max, max. But it's probably a 98 percent, 99 percent  
22 number that we have the capability to get by that period.  
23 And that's how we design systems.

24 Then operating, the average cost and carbon footprint

1 and other stuff, sludge generation, we look at an average.  
2 We may not operate the equipment at max all the time. And  
3 that's what we did here. With the temperature, we assumed  
4 our chiller would be running quite a bit of the time, but not  
5 all the time. But we had to design to handle 9.4 million BTU  
6 per hour because that's what could come out of here.

7 MS. FRANZETTI: Am I correct in understanding that  
8 you followed Environ's typical design approach here?

9 DR. ADAMS: Yeah. And our three degrees is on the  
10 max and it's on the average and it's on the low number. It's  
11 on each dot in there we add to it in that Figure 4 or  
12 whatever.

13 MS. FRANZETTI: So the answer's yes to that question?

14 DR. ADAMS: Yeah.

15 MS. FRANZETTI: So you were not applying any extra  
16 level of conservatism here than what you normally do when you  
17 do this type of work of designing wastewater treatment  
18 systems to achieve compliance with effluent limitations or  
19 water quality standards?

20 MS. GARIBAY: Right. From the engineering aspect,  
21 absolutely. From the how good does effluent quality need to  
22 be, we had some data gaps that I've already keyed up for. We  
23 don't know how certain things are going to be implemented.

24 MS. FRANZETTI: Right.

1           And you don't know -- I mean, another thing you don't  
2 know is, assuming Midwest Generation complies with whatever  
3 the ultimate standards are, whether that will translate to  
4 that -- the water that is passing by the Stepan plant is  
5 still no better than just being at the water quality  
6 standard, correct?

7           MS. GARIBAY: Right.

8           MS. FRANZETTI: And is that part of your concern  
9 earlier? When you were talking about difficulty in making  
10 assumption about availability of mixing zone, you don't have  
11 a basis right now to know whether and how and when the  
12 receiving water is going to be either above, at, or just  
13 below, or way below the then applicable thermal water quality  
14 standard?

15           MS. GARIBAY: Right. The only data that we can make  
16 this evaluation on is data that's available to us, the data  
17 that basically is current conditions. We certainly don't  
18 have the data that says not only what would happen with  
19 upstream sources, but actually with the other things that  
20 impact temperature. Such as, this year it has been cold,  
21 wet, and rainy. Across this entire watershed and in Lake  
22 Michigan the waters are all below what they were in 2006 and  
23 2007 where, once again, across this midwest watershed all the  
24 temperatures were higher. I mean, it's not just point

1 sources that are going to be impacting the temperature of the  
2 receiving water.

3 MS. FRANZETTI: And flow obviously is a factor in  
4 that as well?

5 MS. GARIBAY: Yes, absolutely.

6 MS. FRANZETTI: And I take it -- Are you familiar  
7 enough with the Upper Dresden Pool area that we're talking  
8 about to be aware that the flow level can really vary in that  
9 pool?

10 MS. GARIBAY: Yes.

11 MS. FRANZETTI: You're aware that at times there's  
12 little to no flow going through that?

13 MS. GARIBAY: Exactly.

14 MS. FRANZETTI: And that would affect as well the  
15 availability of a mixing zone potentially in combination with  
16 other factors?

17 MS. GARIBAY: Exactly. And greatly impact at a  
18 similar capacity, too, for both temperature and DO.

19 MS. FRANZETTI: I do think I want to ask Question 11  
20 given just a moment. With respect to Question 11, I will  
21 read it and then let me explain what I'm looking for.

22 Beginning on page 8 of your testimony, you describe the  
23 economic costs involved in the technology of adding a cooling  
24 tower in combination with a heat exchanger/chiller

1 combination at the Millsdale Plant and identify a capital  
2 cost of \$1,640,000 and O&M costs of \$1,300,000 per year.

3 I recognize that they're there on the bottom of the  
4 page 8 of your report and there are some parentheticals  
5 included. They are for each figure. They give a little bit  
6 of description. With respect to the capital cost, what are  
7 the main components there that go into making that cost as  
8 high as 1.64 million?

9 DR. ADAMS: The obvious equipment cost as delivered  
10 from a vendor. That would be pre done to design standards.  
11 Then the inner piping, electrical. And there is quite a bit  
12 of electrical associated with a chiller that would have to be  
13 provided, the infrastructure to support. Then there's the  
14 actual installation itself, which can be two or three times  
15 the cost of the equipment, and the engineering fees. What is  
16 not included is start-up and operation. That's not included  
17 in that cost.

18 MS. FRANZETTI: Okay. Why is the O&M so high at  
19 1.3 million a year? What's the biggest component of that?

20 DR. ADAMS: Electrical. Running the chiller. The  
21 chiller is 30 percent more than just the cooling tower.

22 MS. FRANZETTI: I'm going to move on. Just a few  
23 questions on disinfection.

24 Question 12. Why would Stepan have to disinfect its

1 wastewater in order to comply with the proposed fecal  
2 coliform standard in the proposed rules?

3 MS. GARIBAY: Well, basically Stepan has about 15  
4 septic systems spread throughout the plant. The overflow,  
5 the liquid part of the septic system, goes -- commingles with  
6 their processed wastewater. They collected samples in 2008  
7 and -- limited sampling, but all the results were greater  
8 than 400 at the final discharge point at the final effluent  
9 tank.

10 MS. FRANZETTI: All the samples were above?

11 MS. GARIBAY: Uh-huh.

12 MS. FRANZETTI: Okay. Move on to Question 13. On  
13 pages 9 and 10 of your testimony, you review the technologies  
14 considered for disinfection. Could you explain -- And this  
15 can be brief because, to some extent, I think you have  
16 covered this in some of your answer to the Agency's  
17 questions. Explain why you concluded that the only feasible  
18 option would be chlorination followed by dechlorination.

19 DR. ADAMS: I think I explained why source control  
20 would be extremely difficult. It would be quite a bit of  
21 digging the tanks up. The options end of pipe -- The three  
22 ones that are most common worldwide are chlorination, which  
23 is probably 80 percent, then using peroxide or ozone in  
24 combination with a catalyst, UV light. So light is very



1 important to make it work and would reduce the dosage to it.  
2 This wastewater is colored and UV lights don't penetrate the  
3 water very well, so it's not an effective method of  
4 catalytic. The other catalysts that can be used is ferric  
5 iron, and you get tremendous amounts of sludge with it. It's  
6 just not worth fooling with it. It's a mess. We've had to  
7 use it in some cases with chemical oxidation, but not with  
8 disinfection. So really peroxide and ozone are sort of high  
9 in the sky things to do. But they're not only very expensive.  
10 It's just not feasible and the foaming could very easily --  
11 We don't know. We haven't tested it. But we have had  
12 examples with foam. It scums up the glass for the UV lights,  
13 and you have to keep them clean. There are even some that  
14 have windshield wipers on them put in to try and make them  
15 work. So, in our opinion, the peroxide and ozone are not  
16 feasible at this point without considerable testing and  
17 proof.

18 Chlorine is the other option, and it's the standard  
19 option. We say chlorine. And it will have to be controlled  
20 very well. The cost -- You consider good control to keep  
21 from over-chlorinating the organics in the water. Then when  
22 you put chlorine in you must dechlorinate.

23 MS. FRANZETTI: With respect to staying, again, with  
24 chlorination/dechlorination, a similar question to my

1 question regarding your costing out of the thermal control  
2 option.

3 With respect to your assessment of the costs involved  
4 in chlorination/dechlorination, namely capital costs of  
5 \$1,771,000 and annual O&M costs of \$650,000 a year, could you  
6 explain at about the same depth of detail as you did for the  
7 thermal controls what are the main reasons why those costs  
8 are as high as they are?

9 DR. ADAMS: Well, so high, I guess, is relative as to  
10 who's spending the money. But the reason the numbers are  
11 what they are --

12 MS. FRANZETTI: I wasn't accusing you of padding.

13 DR. ADAMS: No. We don't get by with that.

14 The capital costs include the same components, the  
15 equipment cost, which in this case are tanks; pumps -- very  
16 good control pumps; PH control equipment, which is  
17 instrumentation; and a storage building and equipment to  
18 bring the chlorine in. We did not decide in here whether it  
19 would be chlorine gas or a solid form that would be  
20 liquified, hyperchloride. At this usage, it would probably  
21 be chlorine gas. But it's the equipment cost. Then the  
22 installation is about twice the equipment costs, and you've  
23 got engineering and quite a bit of instrumentation with this.  
24 That's the capital.

1           The operating costs are chemicals primarily here.  
2    It's a chemical, where it was energy before. The energy cost  
3    was the chlorine or lower -- quite a bit lower. It's  
4    primarily chemicals.

5           THE COURT: Dr. Lin, do you have a question?

6           DR. LIN: Yes.

7           What chlorine dose did they design?

8           DR. ADAMS: It's probably in our worksheets that we  
9    provided. It's probably here. I don't remember. But I  
10   would say we designed for residual of probably -- We are  
11   using sodium hyperchloride, by the way. I did see that in  
12   here.

13           I've got a yearly usage that I'll have to back out.  
14   I have got a yearly usage here. I can do that in a few  
15   minutes and give it to you. And I've got a total cost for  
16   the sodium hyperchloride. But these worksheets should have  
17   the numbers in them somewhere. But I'll divide that with the  
18   flow and get a concentration.

19           MS. FRANZETTI: Do you want to do that now or do  
20   it at break?

21           DR. ADAMS: Let me do it at break.

22           MR. DIMOND: Why don't we do it at break. We'll  
23   provide the information subsequent.

24           HEARING OFFICER TIPSORD: Thank you. Go ahead.

1 MS. FRANZETTI: Then I'll keep going.

2 Move on to Question 15. On page 11 -- It's up above  
3 the beginning of Section 5 referring on the left to the  
4 category Environmental Impact. And then you list categories  
5 like effluent quality, land use, solid waste, air emissions,  
6 electrical usage. I'm going to revise my question a little  
7 bit and narrow it down.

8 With respect to your reference to land use minus 5700  
9 square feet, is that how much additional area of the plant  
10 will be taken up by the addition of the treatment technology  
11 you're identifying here?

12 DR. ADAMS: That's correct.

13 MS. FRANZETTI: And I think we've already talked  
14 about solid waste generation significantly in the prior  
15 question.

16 MS. GARIBAY: Insignificant.

17 MS. FRANZETTI: Insignificant. Right, exactly.

18 With respect to air emissions, they would be  
19 insignificant with respect to meeting a fecal coliform  
20 standard, correct? Am I reading that right?

21 DR. ADAMS: Yes.

22 MS. GARIBAY: From the actual treatment system  
23 itself. From the actual tanks -- you know, the chlorine and  
24 dechlorination system itself, the air emissions would be

1 insignificant.

2 MS. FRANZETTI: As differentiated from your testimony  
3 with respect to having to add on technology to meet the  
4 thermal standards?

5 MS. GARIBAY: Right. For instance, an open cooling  
6 tower. One of the things that we keyed up in its evaluation  
7 is there are air emissions from open circuit cooling towers.

8 MS. FRANZETTI: All right. Move on to Dissolved  
9 Oxygen, Question 16. I think you've answered the first part  
10 of it, so I would like to focus instead on -- And we're back  
11 now to talking a bit about the assimilative capacity of the  
12 Upper Dresden Island Pool.

13 What was the basis for your conclusion that IEPA will  
14 implement the proposed more stringent DO criteria as an  
15 end-of-pipe limit -- that that's possible that IEPA will  
16 implement the DO water quality standard as an end-of-pipe  
17 limit? For example, have you ever seen that done in an MPS  
18 permit in Illinois?

19 MS. GARIBAY: Yeah. And we had two reasons for our  
20 conclusion. The first I alluded to earlier, which is an  
21 assimilative capacity had to be done, so we would assume DO  
22 would apply at end of pipe. In this case, we also did a bit  
23 of homework for looking at permits in the Lower Des Plaines  
24 watershed to see what has happened with DO. And there's been

1 two recent permits -- recent, in my term, meaning 2004, 2005  
2 on -- the city of Lockport and the city of Crest Hill, where  
3 the DO limit was applied at end of pipe.

4 Not only was the DO limit applied at end of pipe, but  
5 it was 6 milligrams per liter at end of pipe. Not only was  
6 it 6 milligrams per liter at end of pipe, but it was a grab  
7 sample at three times a week. And it was worded as thou  
8 shall not be below 6 milligrams per liter. It wasn't worded  
9 as a seven-day average or a 30-day average. It was worded as  
10 a single grab, end of pipe, 6 milligrams per liter.

11 So we felt pretty comfortable at that point with  
12 saying we don't know what rationale or capacity model they  
13 would use to look at in-stream DO, and then we had these two  
14 permits specific to this watershed.

15 MS. FRANZETTI: Moving on --

16 MR. ETTINGER: Did you look at what the dilution was  
17 available in the Lockport permit or the other permit that you  
18 spoke of?

19 MS. GARIBAY: As dilution in mixing zones, as I  
20 mentioned earlier, we can't presume what would happen.

21 MR. ETTINGER: So you're presuming that there would  
22 be no mixing zone?

23 MS. GARIBAY: Well, there was no mixing zone at these  
24 facilities either.

1 MR. ETTINGER: I understand. But you didn't look at  
2 whether there was dilution available at those particular --

3 MS. GARIBAY: In other words, whether the facility  
4 had applied for a mixing zone and the Illinois EPA denied it?

5 MR. ETTINGER: Or what the flow was at the plants to  
6 which those facilities were discharged.

7 MS. GARIBAY: Oh, just the flatout available  
8 dilution?

9 MR. ETTINGER: Yes.

10 MS. GARIBAY: Not the mixing zone?

11 MR. ETTINGER: Yes.

12 MS. GARIBAY: Okay. Both of them run into creeks and  
13 immediately go into the Des Plaines.

14 MR. ETTINGER: And their permits were based on a flow  
15 based on the creek?

16 MS. GARIBAY: I don't know. It wasn't established in  
17 the fact sheet what was done.

18 MR. ETTINGER: Okay.

19 MS. FRANZETTI: Move to Question 17, the top of  
20 page 12 of your report. What do you mean by the statement,  
21 "Temperature and conductivity of Stepan's treated effluent  
22 impacts the ability of the treated effluent to saturate to a  
23 level to achieve potential DO"?

24 MS. GARIBAY: Dissolved oxygen is exactly that. It's

1 oxygen dissolved in water. So the characteristics of the  
2 water impacts how much oxygen can be held in that water.  
3 It's similar to a salt. Any dissolved salt solude has a  
4 limitation to how much can be dissolved. You add enough salt  
5 to water and eventually the salt stops solubilizing. A  
6 similar concept with oxygen. Salt is one of the things that  
7 competes with oxygen to be dissolved in water. So the  
8 conductivity of water, which is an indication of the salt of  
9 the water, in and of itself impacts how much oxygen can then  
10 be held in the water.

11 Similarly, temperature. The temperature of water  
12 affects the ability of water to solubilize a solude, like a  
13 salt or an oxygen. It's why, if you ever have very cold  
14 water and you throw salt in it, the salt crystal remains as a  
15 salt crystal. Whereas in boiling water, you throw salt in  
16 it, and it dissolves just like that.

17 For Stepan, the conductivity of its wastewater is  
18 about 3,000. Let's say the temperature's around 35 degrees  
19 Celsius. 100 percent saturation or 100 percent DO would  
20 equal about 6.6 milligrams per liter. That's as much oxygen  
21 as you can stuff into that wastewater. If you drop that down  
22 to 17 degrees Celsius and drop the conductivity down to  
23 around 500 and put as much oxygen in it as you can by -- in  
24 fact, to the 100 percent saturation, that number would be up



1 around 9.2 milligrams per liter. So that's what we're  
2 meaning when we say that, you know, there is limitations to  
3 how much oxygen you can put in a system. Those limitations  
4 are temperature and conductivity, and if you were a human  
5 being or a water bottle, what altitude you're at. Barometric  
6 pressure is the other component that plays a roll in it.

7 MS. FRANZETTI: And so how is the level of DO a  
8 factor in the biological wastewater treatment at the Stepan  
9 treatment plant?

10 DR. ADAMS: The desired oxygen for bug maintenance  
11 and processability is in the two to four milligrams per liter  
12 range. If we attempt to operate higher than that, we have  
13 two things that happen. Number one, we displace a lot of  
14 water because we're blowing in 80 percent nitrogen,  
15 20 percent oxygen. We displace a lot of water, which  
16 generally was not allowed for in design. I haven't checked  
17 that design element here, but usually our blowers are  
18 designed at air coming in to give it two to three, four  
19 milligrams per liter. Secondly, the foaming becomes almost  
20 unbearable. You have tremendous foaming, which cranks the  
21 oxygen up.

22 Two, it's a waste of energy in the tank, which you're  
23 not using that. We need two to four. Generally, two to  
24 three is a design number that you use throughout. So that's

1 a requirement. A minimum of two, preferably three, is -- we  
2 have to have. Anything over that is a luxury as far as that  
3 system's concerned and a possible detriment as far as foaming  
4 and water displacement.

5 MS. FRANZETTI: Move from that and move to the gist  
6 of my next question. Can you explain then why you concluded  
7 that the only feasible option would be hydrogen peroxide  
8 addition in order to attain dissolved oxygen standards?

9 DR. ADAMS: We -- The mechanical device is to  
10 increase the oxygen. A chemical addition are real potential  
11 foaming nightmares because we're having to get quite a bit of  
12 oxygen in to keep the level going out to the river from where  
13 it's put in. The other options were just not feasible.  
14 Peroxide was the most economic. It was the least energy  
15 requirement. It was a substantial chemical cost, but from  
16 all sides it was the most effective -- cost effective method  
17 to go with. It didn't require any PH control.

18 MS. FRANZETTI: Stay with the option of hydrogen  
19 peroxide addition. Move to the next question, 19. Would  
20 you, again, briefly explain how you arrived at the cost of  
21 250,000 in capital costs and annual O&M of 650,000 a year?

22 DR. ADAMS: Capital cost is relatively low with  
23 peroxide. It's the metering.

24 MS. GARIBAY: It's 25,000 in capital.

1 MS. FRANZETTI: Oh, I'm sorry.

2 DR. ADAMS: Oh, I'm sorry. Yeah.

3 The capital cost is low because it's a tank and a  
4 metering pump. The O&M costs are primarily chemicals, the  
5 peroxide cost. There is some minor labor and electrical, but  
6 it's the peroxide.

7 MS. FRANZETTI: I'm going to further narrow  
8 Question 20 because I understand the meaning of some of the  
9 phrases now, but I do still want to ask you what you were  
10 referring to with respect to the environmental impact on  
11 effluent quality where you say could change chemical  
12 composition by oxidizing certain chemicals?

13 DR. ADAMS: Peroxide is a very effective chemical  
14 oxidant. In fact, it and ozone are considered two of the  
15 more effective organic oxidants. Generally, a catalyst is  
16 needed. We're not using a catalyst here, so we're really not  
17 in a good position to predict what's going to happen to the  
18 organics with the peroxide.

19 But there will be organics that pass through the  
20 biological plant that were nonbiodegradable. They either  
21 were raw waste or they were metabolites that were formed by  
22 the bacteria during the bioprocess. Peroxide has a potential  
23 of breaking these compounds into shorter chain and increasing  
24 the BOD of an effluent. That's a fear factor of using it

1 without testing, which we haven't done here. They can break  
2 down these longer organics, which were not biodegradable,  
3 into shorter chain and increase the BOD of the effluent. All  
4 of a sudden they become biodegradable. We've got much  
5 evidence of that.

6 Without a catalyst, I don't know what will happen.  
7 Generally, it needs a catalyst to do that. We're not putting  
8 a catalyst in here. That's the unknown factor.

9 MS. FRANZETTI: All right. I'm going to move to the  
10 last three questions I have under Findings. It's Section 6,  
11 Findings. My question is Question 21.

12 Based on your review, what is the total potential  
13 economic impact on Stepan from the proposed use  
14 classification and water quality standards for the Upper  
15 Dresden Island Pool?

16 DR. ADAMS: I think the best thing is to read the  
17 note. The capital cost is \$3.436 million, O&M cost  
18 2.6 million per year. There will be an increase in chloride  
19 and sulfate in the effluent quality, which is a detriment.  
20 The land usage will be an additional 7,000 square feet, about  
21 .2 acres. The solid waste is generally insignificant. Air  
22 emissions is primarily insignificant. Electrical usage  
23 117.8 million kilowatt hours per year. The equivalent  
24 population is about 9,000 residential customers or 32,000

1 people. CO2 admissions 129 or 130,000 tons a year, SOX  
2 emissions 3,057 tons a year, NOX emissions 236 tons a year,  
3 and additional mercury emissions 24.2 pounds per year.

4 MS. FRANZETTI: And basically that was what's stated  
5 on page 14?

6 DR. ADAMS: Yes.

7 MS. FRANZETTI: Of Exhibit 318?

8 DR. ADAMS: Yes.

9 MS. FRANZETTI: Now, you also state in your Findings  
10 section of your testimony that -- I'm on my Question 22 --  
11 "In managing the wastewater to achieve consistent and  
12 complete compliance with the IEPA proposed discharge limits  
13 Outfall 001, Stepan will have to install and operate  
14 technologies that are well beyond the treatment considered  
15 best for organic chemical manufacturing plants." Please  
16 explain what you are referring to as the treatment considered  
17 best for organic chemical manufacturing plants?

18 DR. ADAMS: I'll give a technical answer to that, and  
19 Robin can supplement me with the regulatory.

20 In my opinion -- and I think it's documented and  
21 substantiated -- best as referred to the exemplary operating  
22 plants in the organic chemical industries, the ones that  
23 install and operate proper technologies and had exercised  
24 best management practices or source control within the

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1 management of their wastewater prior to discharge to the  
2 treatment plant. So best included in-house management of  
3 wastewaters to decrease, equalize, smooth out wastewaters,  
4 and then the application of what was considered best  
5 technology, which was a properly designed and properly  
6 operated activated sludge facility. Stepan --

7 MS. FRANZETTI: Can I interrupt you just for a  
8 second?

9 DR. ADAMS: Yes.

10 MS. FRANZETTI: Dr. Adams, are you getting that  
11 information as to what does constitute the best of the  
12 exemplary OCPSF facility from information contained in such  
13 US EPA documents as the control technology documents for the  
14 OCPSF federal categorical standards?

15 DR. ADAMS: I'll let Robin answer the exact  
16 regulatory --

17 MS. FRANZETTI: I'm trying to understand where the  
18 source of your information on those plants is coming from.

19 DR. ADAMS: The source of my information was during  
20 the '80s and '90s when this was being applied in the  
21 beginning. Exemplary referred to -- And I believe that is in  
22 their properly designed and managed activated sludge  
23 facility. I do not think the term "best" applied to tertiary  
24 filtration. That was considered extra.

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1           Stepan has a very sophisticated activated sludge, the  
2 most economical activated sludge the tank would require.  
3 They have two systems, one following the other, a two-stage,  
4 two-sludge activated sludge. It's more expensive than a  
5 standard. It's two sets of organisms, each one acclimated to  
6 what they're receiving. It's a very sophisticated system.  
7 They also have dual medial filters at the end of their plant,  
8 which very few industries have. That's a sophistication  
9 that, in my opinion, is beyond best. I'll let Robin address  
10 the regulations on it because they evolve and change with  
11 time.

12           My interpretation and in dealing with regulators was  
13 a well-managed effluent from production, a well-designed and  
14 well-operated activated sludge plant. And carbon and filters  
15 were not included in "best" if you followed the other  
16 categories. I'll let Robin address them.

17           MS. FRANZETTI: Before you let Robin address, can I  
18 make sure I understand?

19           In summary, do I understand your testimony correctly  
20 if I were to say that Stepan has in place currently a  
21 wastewater treatment plant that in some respects goes beyond  
22 even what's considered best treatment?

23           DR. ADAMS: In my opinion, yes.

24           MS. FRANZETTI: Now, Ms. Garibay, if you would like

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1 to expound on the regulatory aspects that Dr. Adams --

2 MS. GARIBAY: Yeah. Where Carl was heading was, when  
3 best available technology was first defined for organic  
4 chemicals and fibers, which Stepan falls under that category  
5 of industry, it certainly didn't contemplate two-stage  
6 biological treatment and polishing with final filters. And  
7 that definition has not changed over time.

8 What sort of has changed over time is, as chemical  
9 plants are challenged to have effluent meet water quality  
10 standards, there has been more attention to how you actually  
11 manage that plant and what you do for source control and best  
12 management practices. You know, are you treating the  
13 wastewater treatment plant like a process unit, or are you  
14 treating it like a garbage dumpster?

15 In this case, you know, Stepan is treating their  
16 wastewater treatment plant like a process unit. They are  
17 showing the attention that one would do for a unit that's  
18 making the product that you make money off of. And where  
19 that shows up is in their best management practices and what  
20 they're doing in looking at source control.

21 MR. ETTINGER: Is Stepan operating the only sort of  
22 chemical plant like this in the Midwest?

23 MS. GARIBAY: Can I phone a friend?

24 According to Stepan -- According to Stepan, there is

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1 no other Stepan plants in the Midwest that make these  
2 products. I mean, are there others that fall in the zip  
3 code?

4 MR. ETTINGER: Right. Are there others --

5 MS. GARIBAY: Oh, yes. There are definitely -- You  
6 know, it's a broad enough zip code that there are other  
7 manufacturers that fall in the standard industrial category  
8 and would be covered under OCPSF. Flint --

9 HEARING OFFICER TIPSORD: You have to talk to us.

10 MS. GARIBAY: The question that I rephrased was are  
11 there other facilities that are under the same categorical  
12 effluent limits as Stepan is subject to; i.e., the organic  
13 chemicals, plastics, synthetic fibers. My answer was, if  
14 that's the question, yes, there are, including across the  
15 river from Stepan, which is Flint Mills Resources, is an  
16 OCPSF categorical industry.

17 MR. ETTINGER: And do you know of other such plants  
18 located on general-use waters across Illinois?

19 MS. GARIBAY: Yes.

20 MR. ETTINGER: And are they able to comply with their  
21 permits?

22 MS. FRANZETTI: I'll -- Objection. Unless she has  
23 studied those permits.

24 MR. ETTINGER: Well, do you have other clients in the

1 Midwest in that category who are discharging into general-use  
2 waters?

3 MS. GARIBAY: Other clients in the Midwest?

4 MR. ETTINGER: Yes.

5 MR. DIMOND: I'm going to object. It goes beyond the  
6 scope of her testimony.

7 HEARING OFFICER TIPSORD: Are there -- Do you have  
8 personal knowledge of other clients in Illinois who are  
9 discharging, in this category, to general-use waters that  
10 might be having issues with permits? And, "I don't know," is  
11 sufficient if you don't.

12 Let's narrow it. Do you have a client in Illinois  
13 that is in this category discharging to general-use waters?

14 MS. GARIBAY: Not currently.

15 HEARING OFFICER TIPSORD: Thank you.

16 MS. GARIBAY: I mean, not current clients.

17 MS. FRANZETTI: Let me try and put this in what I  
18 think is a relevant context.

19 Does it make a difference whether you are dealing  
20 with a plant that had to meet OCPSF or general-use standards  
21 from the get-go versus a plant like Stepan where they were  
22 subject -- they weren't subject to general-use standards,  
23 they have been subject to secondary-contact standards, and  
24 now may have to face compliance with substantially stricter

1 limits? Is that making a difference in terms of why there  
2 are limited options here and their cost is relatively high?  
3 I'm sorry. That was a rather long-winded question. Let me  
4 rephrase it.

5           What these questions are trying to grapple with is  
6 what you said here -- what you found here in terms of it  
7 seems to be limited options, relatively high cost, why isn't  
8 this the same thing that any other OCPSF facility has faced  
9 in the country? What's different here?

10           MS. GARIBAY: Well, on temperature, when I think  
11 about some of our other OCPSF clients, it was an issue. As I  
12 mentioned earlier, one of the times I sat in front of this  
13 august board was to ask for a perseverance from the  
14 temperature criteria and then a site specific thermal limit  
15 for what was then an operating facility, which was the Borden  
16 Chemical Plant in Illiopolis, and we were granted a site  
17 specific thermal limit.

18           The Illiopolis plant was an OCPSF plant when it was  
19 running. The biological treatment system was a sound,  
20 well-managed OCPSF wastewater treatment system. It met those  
21 limits. As a matter of fact, the reason we needed  
22 alternative effluent limits is in that case they had to  
23 nitrify. They had to make sure they had the bug population  
24 to destroy ammonia. In doing that, they had to add steam to

1 their wastewater treatment unit in the wintertime to assure  
2 that that bug population was viable to meet the ammonia  
3 limit, which was a water quality-based ammonia limit.  
4 However, it meant they weren't meeting the thermal discharge  
5 limits.

6 So they went through the process with IEPA creating a  
7 variance and then through the rulemaking process. And that  
8 rule is still in the Illinois rules of site specific  
9 temperature.

10 Is that what you were getting at?

11 MS. FRANZETTI: Yeah. That's a good example.

12 MS. WILLIAMS: Can I ask a question?

13 MS. FRANZETTI: Sure.

14 MS. WILLIAMS: Let's talk about the Borden facility  
15 you were just talking about.

16 Did that facility also have a cooling pond or ditch  
17 to assist with cooling treatment?

18 MS. GARIBAY: When they looked at the -- When we made  
19 the application for both the variance and, in our testimony  
20 to the Board, we went through the alternatives analysis  
21 similar to this situation where you're saying, "What are our  
22 alternatives? We've got to have a warm aeration basin. What  
23 are our alternatives to now cool down to meet the thermal  
24 limits," yes, we looked at serpentine ditches, cooling ponds,

1 you know, cooling towers, in many ways the same suite of  
2 options that we looked at here. Their effluent quality is  
3 different. They don't make chemicals that could result in  
4 some of the foaming issues, but they had some other issues  
5 related to fouling. Out of that analysis came the fact that  
6 we were also faced with a technology that was going to cause  
7 major impacts with respect to multi-media.

8 Now, in looking at serpentine ditches and cooling  
9 ponds for that particular facility, it was not viewed as an  
10 option both because of land availability and where it would  
11 have to be routed to to even get to enough land or to buy the  
12 cornfield next door to put in a large enough cooling pond.

13 MS. WILLIAMS: Are you saying they didn't have a  
14 serpentine ditch or that they did?

15 MS. GARIBAY: They did not. This is some of what we  
16 looked at.

17 MS. WILLIAMS: For Borden?

18 MS. GARIBAY: Yeah. They had an oxidation ditch.  
19 That's your biological treatment. Yes, it did go through a  
20 serpentine ditch when it was discharged, but it wasn't a  
21 serpentine ditch that was necessarily built for cooling.

22 MS. WILLIAMS: But it provided some cooling?

23 MS. GARIBAY: It did provide some cooling.

24 MS. WILLIAMS: Are you aware of any OCPSF facilities

1 for whom cooling towers do represent best degree of  
2 treatment?

3 MS. GARIBAY: No.

4 MS. WILLIAMS: So you're not aware of any that use  
5 them or you're not aware that --

6 MS. GARIBAY: That use cooling towers after their  
7 activated sludge system?

8 MS. WILLIAMS: Correct.

9 MS. GARIBAY: No. Just to clarify, cooling towers  
10 post their activated sludge system, right.

11 THE COURT: Go ahead, Mr. Dimond?

12 MR. DIMOND: Did the court reporter get on the record  
13 that Dr. Adams had an answer as well?

14 HEARING OFFICER TIPSORD: No, I don't believe so.

15 MR. DIMOND: Okay. Dr. Adams, are you aware of any  
16 OCPSF facilities that use a cooling tower following the  
17 activated sludge treatment?

18 DR. ADAMS: No.

19 HEARING OFFICER TIPSORD: Thank you, Mr. Dimond. I  
20 wasn't sure if that was an aside or an answer.

21 MS. WILLIAMS: I just have one more.

22 Ms. Franzetti was asking a question earlier about the  
23 difference between retrofitting, I believe, to meet new  
24 standards versus being built initially to comply with

1 standards that are on the books. Are you aware of whether  
2 the Borden facility we ever talking about or any other OCPSF  
3 facilities in Illinois preexisted the OCPSF regulations?

4 MS. GARIBAY: Yes, I did.

5 MS. WILLIAMS: Thank you.

6 That's all.

7 MS. FRANZETTI: And I may have misspoken my question,  
8 so let me clarify it.

9 With respect to changing from general use to -- I'm  
10 sorry -- changing from secondary contact, less stringent  
11 water quality standards to the more stringent proposed water  
12 quality standards here, Borden was not facing those  
13 additional layers of restrictive discharge standards,  
14 correct?

15 MS. GARIBAY: No, they weren't.

16 MS. FRANZETTI: Move on then to my last question,  
17 Question 23. On page 15 of your testimony, at the end of the  
18 second paragraph, you state, "In our experience, the economic  
19 reasonableness to smaller dischargers and the overall  
20 significant multi-media impacts of technically feasible  
21 controls ought to be thoroughly considered in any proposal to  
22 modify water quality uses or water quality standards." Would  
23 you briefly describe the, quote, unquote, experience you are  
24 referring to in this testimony?

1 MS. GARIBAY: Okay. I think, as I mentioned earlier,  
2 when I first started working with Advent, I got thrown into  
3 OCPSF right off the bat. One of the considerations EPA went  
4 through in looking at how to define best practical technology  
5 and best available technology for that industry is they  
6 looked at all the options. They did look at multi-media  
7 impacts. In the development document for OCPSF, there's  
8 consideration of energy impacts and solid waste.

9 Then they looked at the option specific to the  
10 smaller chemical manufacturers. It was decided that the  
11 economic analysis that EPA conducted -- that for the smaller  
12 manufacturers that BAT, best available technology, that was  
13 going to be required of all direct dischargers would not be  
14 the basis for the smaller dischargers. And the smaller  
15 dischargers in the OCPSF is 5 million pounds product per  
16 year, and it would be defined as BT or best practical  
17 technology.

18 Basically, in the OCPSF process that EPA went through  
19 in looking at the impacts to the industry to upgrade their  
20 treatment, they carved out technologies specific to smaller  
21 dischargers. As well as in even the overall universe of  
22 evaluating a technology, they looked at the multi-media  
23 impacts. That's one example.

24 MS. FRANZETTI: Can I just ask you a follow-up on



1 that? I was not aware of that.

2 My question is, you say that for the smaller  
3 dischargers that are in the OCPSF standard EPA used a BPT  
4 instead of a BAT standard, so was the BPT standard that  
5 applied to the smaller discharger somewhat more lenient than  
6 the BAT standard?

7 MS. GARIBAY: Yes, it was.

8 MS. FRANZETTI: Oh, okay.

9 HEARING OFFICER TIPSORD: A point of clarification.  
10 When you refer to EPA, you mean US EPA?

11 MS. GARIBAY: Yes.

12 MS. FRANZETTI: I don't know if you remember where  
13 you were in your answer. If you wanted to add more about  
14 your experience --

15 MS. GARIBAY: And then sort of now taking that to the  
16 next level of improving wastewater management is looking at  
17 what happened with the water quality standards process.  
18 Where we see the consideration of the multi-media impacts and  
19 the feasibility of technologies is in consideration by boards  
20 such as the Illinois Pollution Control Board or by regulatory  
21 agencies in looking at alternatives analysis, whether that  
22 alternatives analysis is in support of alternatives  
23 technologies, whether that's in support of site specific  
24 criteria, whether it's, in terms of variances, from water

1 quality criteria or even in terms of establishing  
2 non-degradation standards. So in these processes and  
3 decisions making where we are asked for that information on  
4 multi-media impact and technical feasibility, we then see  
5 that considered by the decision makers in making their  
6 decisions on what is appropriate.

7 MS. FRANZETTI: Thank you very much.

8 I do not have any further questions.

9 HEARING OFFICER TIPSORD: Do you know what? It's  
10 almost 12:00 o'clock. Let's go ahead and take a lunch break.  
11 We'll be back around 1:00 and we'll start then.

12 (WHEREUPON, the hearing was adjourned  
13 until 1:00 p.m., August 13, 2009.)

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1 STATE OF ILLINOIS )  
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3 COUNTY OF K A N E )  
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7 I, MARGARET R. BEDDARD, a Certified Shorthand Reporter  
8 of the State of Illinois, do hereby certify that I reported  
9 in shorthand the proceedings had at the hearing aforesaid and  
10 that the foregoing is a true, complete, and correct  
11 transcript of the proceedings of said hearing as appears from  
12 my stenographic notes so taken and transcribed by me.

13 IN WITNESS WHEREOF, I do hereunto set my hand at  
14 Chicago, Illinois, this 14<sup>th</sup> day of August 2009.  
15  
16  
17

18 Margaret Beddard

19 Certified Shorthand Reporter  
20

21 CSR Certificate No. 84-3565.  
22  
23  
24

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